

Calculation of Paris-compatible Emission Targets for the Six Largest Emitters with the Regensburg Model¹

DOI 10.5281/zenodo.7895424

Published on [zenodo](#)

Version: 04/05/2023

Data status EDGAR: September 2022

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Abstract

What are emissions targets for the world's six largest emitters that sum up to Paris-compatible emissions?

To answer this question, this paper shows top-down exemplary national emission pathways that are derived from a remaining global CO₂ budget using the Regensburg Model, which is based on converging per capita emissions.

The Paris Ambition Mechanism is based on a bottom-up approach. However, if the national targets are not Paris-compatible in sum, the question arises whether national targets represent an adequate contribution to the necessary global efforts. The results of the Regensburg Model can be interpreted as a lower limit for the ambitions of the industrialised countries.

A discourse on global framework data and distribution keys of a global CO₂ budget can contribute to Paris-compatible NDCs in sum.

¹ This paper is also an update of a publication in "Climate Policy" (Sargl, et al., 2017) due to new data on the remaining budgets in the IPCC's AR6 WGI (IPCC, 2021) and new national emission figures (EDGAR, 2022).

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Global CO₂ budgets

CO₂ accumulates in the atmosphere.² If global warming is to keep within certain limits, the sum of CO₂ emissions is therefore decisive. For the remaining global CO₂ budgets, the IPCC published the figures in Tab. 1 in its Sixth Assessment Report 2021.

Warm- ing	Remaining carbon budgets			Scenario variation	Geophysical uncertainties			
				Non-CO ₂ scenario variation	Non-CO ₂ forcing and response uncertainty	Historical temperature uncertainty	ZEC uncer- tainty	Recent emissions uncertainty
<i>Proba- bilities:</i>	50%	67%	83%					
[°C]	[GtCO ₂ from 2020 on]				[GtCO ₂]			
1.5	500	400	300	±220	±220	±550	±420	±20
1.6	650	550	400					
1.7	850	700	550					
1.8	1000	850	650					

Tab. 1: Remaining global CO₂ budgets from 2020 onwards³

In the Summary for Policymakers, the IPCC states that (IPCC, 2021):

“D.1.1 [...] there is a near-linear relationship between cumulative anthropogenic CO₂ emissions and the global warming they cause. Each 1000 GtCO₂ of cumulative CO₂ emissions is assessed to likely cause a 0.27°C to 0.63°C increase in global surface temperature with a best estimate of 0.45°C. [...] This quantity is referred to as the transient climate response to cumulative CO₂ emissions (TCRE). This relationship implies that reaching net zero anthropogenic CO₂ emissions is a requirement to stabilize human-induced global temperature increase at any level, but that limiting global temperature increase to a specific level would imply limiting cumulative CO₂ emissions to within a carbon budget.”

The need to take into account the socio-economic consequences of the pace of decarbonisation, the likelihood of compliance and other uncertainties requires a science-based policy decision on the global carbon budget against which nationally determined contributions (NDCs) are set.

The Federal Constitutional Court in Germany also emphasized this fact: National climate policy must be oriented towards remaining global CO₂ budgets (cf. BVerfG, 2021).

If parties of the Paris Agreement make the underlying global CO₂ budget and its distribution transparent in their NDCs or if they are requested more to do so, this could initiate a discourse that leads to converging benchmarks for the global framework data. This can help ensure that the Parties submit NDCs that are, in sum, Paris-compatible.

² The subscript of 2 in CO₂ is generally omitted in this work for reasons of simplification.

³ Tab. 1 based on Tables SPM.2 and 5.8 in the IPCC Sixth Assessment Report (cf. IPCC, 2021).

Regarding probabilities, the IPCC notes:

“This likelihood is based on the uncertainty in transient climate response to cumulative CO₂ emissions (TCRE) and additional Earth system feedbacks and provides the probability that global warming will not exceed the temperature levels provided in the [left column]. Uncertainties related to historical warming (±550 GtCO₂) and non-CO₂ forcing and response (±220 GtCO₂) are partially addressed by the assessed uncertainty in TCRE, but uncertainties in recent emissions since 2015 (±20 GtCO₂) and the climate response after net zero CO₂ emissions are reached (±420 GtCO₂) are separate” (IPCC, 2021, p. 29 SPM).

For further scientific background information, please refer to the IPCC report.

In 2019, global emissions were around 41.6 GtCO₂ (GCP, 2022).

Current emission targets of the six largest emitters

Tab. 2 shows the baseline data for the six largest emitters in 2019. As an example of a country with low per capita emissions and a low share of global emissions Kenya is added for comparison.

	emissions in Gt			per capita 2019 in t	share in global emissions 2019	share in global population 2019
	1990	2010	2019			
China	2.4	9.3	11.8	8.3	32%	18%
United States	5.1	6.0	5.0	15.2	14%	4%
EU27	3.8	3.7	2.9	6.6	8%	6%
India	0.6	1.2	2.6	1.9	7%	18%
Russia	2.4	1.7	1.9	13.1	5%	2%
Japan	1.2	1.3	1.1	9.0	3%	2%
sum	15.5	23.2	25.3		69%	50%
Kenya	0.006	0.009	0.023	0.44	0.06%	0.68%
global	22.1	33.0	36.7	4.8	100%	

Tab. 2: Baseline data of the six largest emitters plus Kenya⁴

Tab. 3 shows the currently submitted NDCs of the six largest emitters, which sum up to about 70% of global emissions (cf. Tab. 2):

country	target year 2030	reference year	long-term goals
United States	-50% to -52%	2005	climate neutrality by 2050
EU27	-55%	1990	
Japan	-46%	2013	
India	reduce emission intensity 45% in relation to the national product	2005	net zero 2070
Russia	at least -30%	1990	net zero 2060
China	turning point of CO ₂ emissions before 2030	-	CO ₂ neutrality before 2060

Tab. 3: Current emission targets of the six largest emitters⁵

The question is to what extent these commitments are in line with the Paris climate targets.⁶ To answer this question top-down national emission targets from different global data are calculated as reference values.

⁴ These are the CO₂ emissions from fossil fuel use (except international shipping and aviation; ISA) and cement production (EDGAR, 2022). CO₂ emissions from land-use change (LUC) are therefore not included here (see also Footnote 13).

⁵ Source and further details at Climate Action Tracker (<https://climateactiontracker.org>; status as of 08/11/2022).

⁶ Before the UN Climate Change Conference in Egypt (COP27), the UNFCCC Secretariat stated the following in its synthesis report (UNFCCC, 2021):

“14. The contribution of Working Group III to the AR6 (...) concludes that, in scenarios of limiting warming to 1.5 °C (with over 50 per cent likelihood by 2100) with no or limited overshoot, GHG emissions are reduced by 43 (34–60) per cent by 2030 relative to the 2019 level. (...).”

15. Full implementation of all latest NDCs (including all conditional elements) is estimated to lead to a 3.6 (0.7–6.6) per cent emission reduction by 2030 relative to the 2019 level; while implementation of all latest NDCs excluding any conditional elements is estimated to result in 3.1 (0.2–6.0) per cent higher emissions in 2030 than in 2019.

18. In the context of the carbon budget consistent with 50 per cent likelihood of limiting warming to 1.5 °C (500 Gt CO₂), cumulative CO₂ emissions in 2020–2030 based on the latest NDCs would likely use up 86 per cent of the remaining carbon budget, leaving a post-2030 carbon budget of around 70 Gt CO₂, which is equivalent to approximately two years of projected total global CO₂ emissions by 2030. (...).”

Calculation of national emission paths with the Regensburg Model

The Regensburg Model

Resource sharing models directly address the allocation of a remaining global CO₂ budget (cf. Sargl, et al., 2022). The Regensburg Model (RM) distribute a global pathway and leads to converging per capita emissions.⁷

The model proceeds in two steps:

(1) Determining of global emissions paths

Global emission paths in line with a global CO₂ budget are derived. With the scenario types RM 1 - 6, an entire range of plausible possibilities are offered (see Excursus, p. 14). For reasons of simplification, a linear course of the global emission path (RM-6) is used below.⁸

(2) Derivation of national emission paths

Next national emission paths are derived from the global emission paths using the Regensburg Formula (cf. Wittmann, 2022):

$$E_t^i = (1 - C_t) * E_{BY}^i + C_t * E_{CY}^i$$

where:

$$C_t = \frac{E_{BY} - E_t}{E_{BY} - E_{CY}} \quad \text{and} \quad E_{CY}^i = \frac{E_{CY}}{P_{BY}} * P_{BY}^i$$

E_t or E_t^i global emissions or emissions of country i in the year t

P_t or P_t^i global population or population of country i in the year t

BY base year; here: 2019

CY convergence year⁹

E_{CY}/P_{BY} convergence level - selectable parameter; here selected: **0.5 t per capita**¹⁰

The national emission paths yield the same per capita emissions in the convergence year.¹¹ Thus the emission allocation based on the current emissions in the base year will be gradually shifted to an allocation based on equal per capita emissions (cf. Fig. 1). With the Regensburg Formula a global monotonic path leads to national monotonic paths. This means:

⁷ In contrast, in our Extended Smooth Pathway Model (ESPM), a global CO₂ budget is allocated directly (cf. Sargl, et al., 2023).

⁸ Due to the inclusion of actual emissions in the years 2020 and 2021, the global emission paths only fall on a straight line from 2022 onwards.

⁹ The convergence year results from the global path due to the selected convergence level.

¹⁰ In the Excel tool (Wolfsteiner & Wittmann, 2023c) to calculate E_{CY}^i , P_{CY} and P_{CY}^i can also be used based on estimated values of the UN.

¹¹ Deviations from the Regensburg Formula in the Regensburg Model:

- After the convergence period, the global path is distributed per capita (basis here: population figures 2019).
- Global net negative emissions are distributed according to the country's share of global emissions in the base year.

- Countries that start with per capita emissions below the convergence level will never exceed this level.
- Countries that start above the convergence level with per capita emissions must reduce their emissions from the outset (also emerging countries).

Due to these properties, the Regensburg Model is advantageous for industrialised countries.

Determination of the global budget

An EU database provides CO₂ emissions excluding emissions from land-use change (LUC) and international shipping and aviation (ISA) for all countries in the world shown in Tab. 2 for the six largest emitters and Kenya (cf. EDGAR, 2022).

Before calculating a global CO₂ budget to distribute here on this data basis, budgets for LUC and ISA emissions must be deducted from the global budget (see exemplary calculations in Tab. 4). The derived budgets thus include emissions from fossil fuel use (except ISA) and cement production.

	Gt	Gt	Gt
LUC budget 2020 – 2100	-100	0	100
global CO₂ budget 2020 - 2100	550	550	550
- LUC budget 2020 - 2100	-100	0	100
- ISA budget 2020 - 2100	17	17	17
= global CO ₂ budget 2020 - 2100 to be distributed	633	533	433

Tab. 4: Calculation scheme of the global budget to be distributed here¹²

The assumptions about the global LUC budget have a significant impact on the emission targets for countries. The illustrative model pathways P1 - P4 of the IPCC from its Special Report 2018 could be used as a reference for the LUC budget, with cumulative LUC emissions ranging from -230 Gt to +140 Gt for the period 2020 - 2100 (cf. Wolfsteiner & Wittmann, 2023b). In the following calculations, an exemplary value of zero is used for the LUC budget (except in Tab. 9 and Tab. 10). This implies that until 2100 annual net positive LUC emissions occurring are compensated by annual net negative LUC emissions.¹³ Further an exemplary budget of 3% of the global budget is reserved for ISA, which corresponds roughly to its current share of global CO₂ emissions.

Since the current commitments of the six largest emitters listed in Tab. 3 refer to all greenhouse gases, but the reference values shown in the next chapter refer only to certain CO₂ emissions, the reference values are only to a limited extent comparable if greenhouse gas fractions in the national targets are to be reduced at different rates.

¹² In the Excel tool used (Wolfsteiner & Wittmann, 2023c) other values can also be used for LUC or ISA budgets. Example calculation of the second column: 550 - (-100) - 17 = 633.

¹³ The annual global LUC emissions are currently assumed to be around +4.6 Gt CO₂ (cf. GCP, 2022).

Exemplary national emission targets

Exemplary national emission targets are calculated, with the following parameters being varied:¹⁴

- (1) Global CO₂ budget 2020 - 2100
- (2) Inclusion of a national volume overshoot in the non-LUC sector
- (3) Inclusion of a negative global LUC budget

Variation of the global budget

According to the IPCC, a remaining global CO₂ budget of 400 Gt from 2020 onwards correlates with a probability of 67% with the 1.5°C limit (see Tab. 1). This would lead to the emission targets in Tab. 5 for 2030 and 2050.

global CO ₂ budget 2020 - 2100 in Gt		400		minimum annual emissions			0%	
convergence level in t per capita		0.5		LUC budget 2020 - 2100 in Gt			0	
reference values (linear global emissions path)								
target year:	2030		2050		budget 2020 - 2100 in Gt	scope years	temporary overshoot in Gt	year emissions neutrality
reference year:	1990	2019	1990	2019				
China	132%	-52%	-100%	-100%	120	10	0	2040
United States	-55%	-54%	-100%	-100%	49	10	0	
EU27	-63%	-51%	-100%	-100%	30	10	0	
India	161%	-39%	-100%	-100%	31	12	0	
Russia	-64%	-54%	-100%	-100%	19	10	0	
Japan	-54%	-53%	-100%	-100%	11	10	0	
Kenya	316%	17%	-100%	-100%	0.5	21	0.00	

Tab. 5: Reference values - B400 / NNE0 / LUC0¹⁵

For all countries considered except India and Kenya, emissions would be well halved by 2030 compared to 2019.

Using a higher global budget of 550 Gt, leads to the results in Tab. 6.

¹⁴ For the calculation of the exemplary results in this paper we have used the Excel tool "RM" (version 56.0), which can be downloaded from the platform [zenodo](https://zenodo.org/record/6444447) (Wolfsteiner & Wittmann, 2023c). Here is a **simplified web app**: <http://RM.climate-calculator.info>.

¹⁵ Structure of the reference value tables:

For the target years, the change in emissions in percent compared to the reference years is given for a linear emissions path.

The percentage given for the minimum annual emissions is applied to the global emissions in 2019. The result represents the possible minimum of global emissions until 2100. A temporary overshoot is possible if this minimum is negative (see Chapter "Inclusion of an overshoot and a negative LUC budget").

The national budget 2020 - 2100 results from the summation of the annual emissions.

The scope in years is obtained by dividing the national budget by the country's emissions in 2019 (see Tab. 2).

The year of emissions neutrality is the year in which global positive emissions reach their minimum respectively global emissions are zero (see also Footnote 18).

global CO2 budget 2020 - 2100 in Gt	550		minimum annual emissions	0%				
convergence level in t per capita	0.5		LUC budget 2020 - 2100 in Gt	0				
reference values (linear global emissions path)				budget 2020 - 2100 in Gt				
target year:	2030		2050					
reference year:	1990	2019	1990		2019			
				scope years	temporary overshoot in Gt	year emissions neutrality		
China	209%	-36%	-100%	-100%	165	14	0	2048
United States	-38%	-38%	-100%	-100%	67	13	0	
EU27	-51%	-36%	-100%	-100%	41	14	0	
India	212%	-27%	-100%	-100%	44	17	0	
Russia	-51%	-37%	-100%	-100%	26	14	0	
Japan	-38%	-37%	-100%	-100%	16	14	0	
Kenya	297%	12%	-100%	-100%	0.7	30	0.00	

Tab. 6: Reference values - B550 / NNE0 / LUC0

Fig. 1 shows the exemplary course of per capita emissions and Fig. 2 of the emission paths.

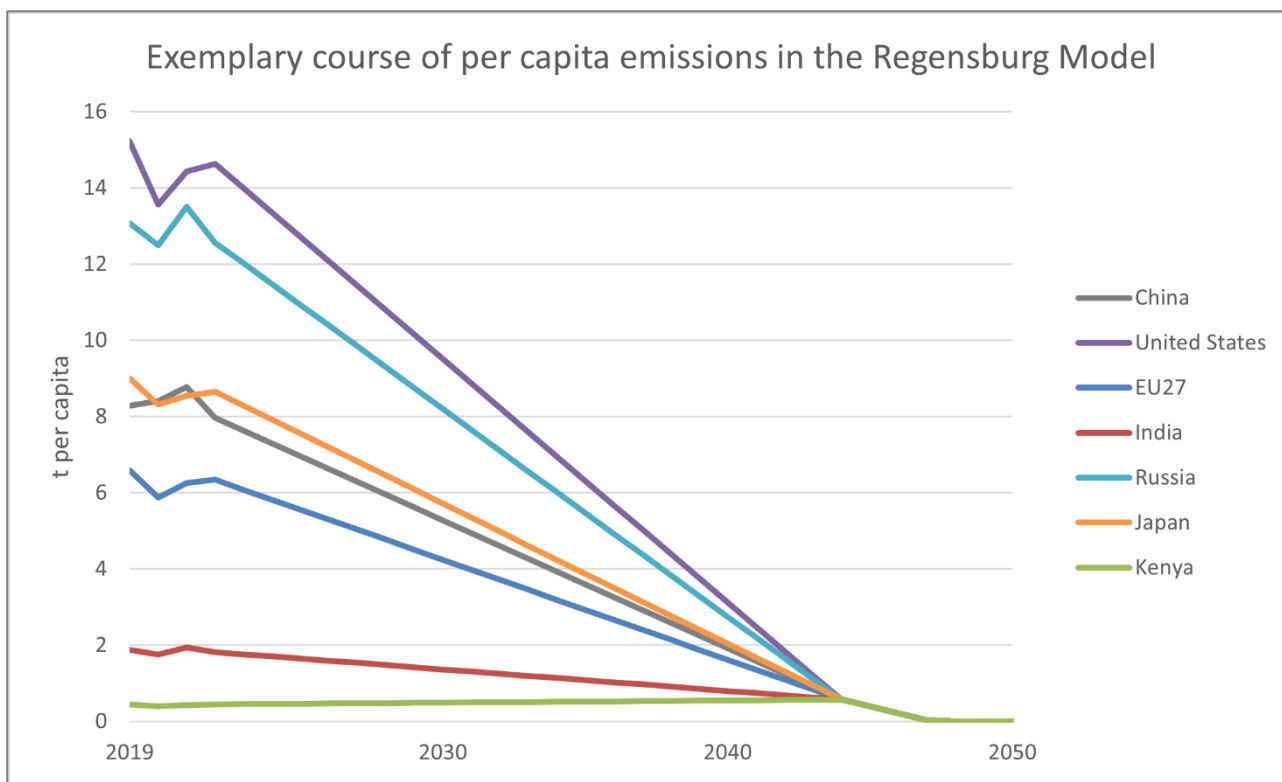


Fig. 1: Exemplary per capita emissions – B550 / NNE0 / LUC0 / convergence level: 0.5 t¹⁶

¹⁶ The kinks result from the consideration of actual emissions in the years 2020 and 2021 (see also footnote 8).

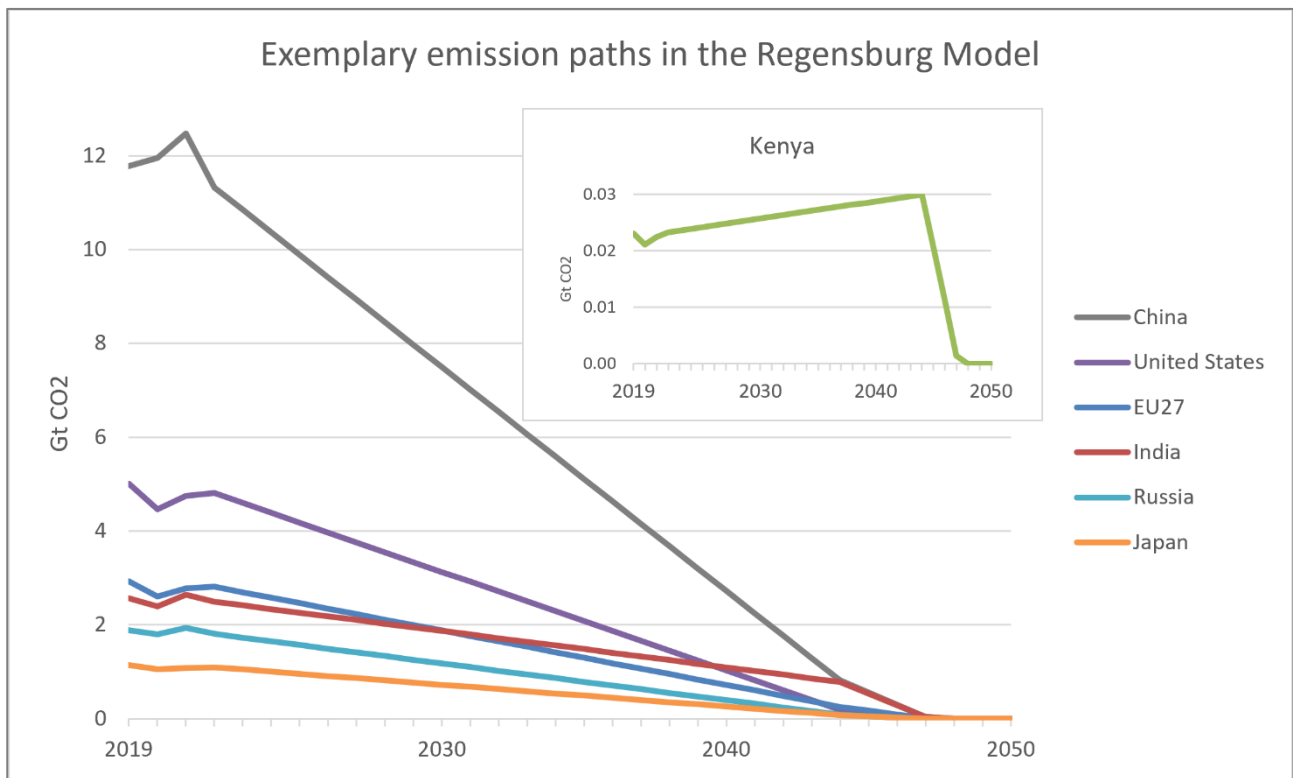


Fig. 2: Exemplary emission paths – B550 / NNE0 / LUC0 / convergence level: 0.5 t¹⁷

Using this framework data to calculate the reduction from individual reference years for the countries USA, EU, Russia, and Japan and comparing it to the commitments of these countries give the results in Tab. 7:

country	current targets (see Tab. 3)		framework data Tab. 6
	target year 2030	individual reference year	change 2030 vs. individual reference year
United States	-50%	2005	-47%
EU27	-55%	1990	-51%
Russia	-30%	1990	-38%
Japan	-46%	2013	-45%

Tab. 7: Reference values - B550 / NNE0 / LUC0 - individual reference years

Disregarding the fact that the countries' targets generally refer to all greenhouse gases, the framework data used for Tab. 6 give a good representation of the current targets of the USA and Japan for 2030. The EU has set itself a more ambitious target. The target for Russia, however, is significantly lower. According to Tab. 6, China would have to reduce its emissions by 36% by 2030. So far, however, China only wants to reach its emissions peak before 2030. Even India would have to reduce its emissions significantly by 2030, although its per capita emissions are below average in 2019 (see Tab. 2). However, India's target presented means a further increase in emissions by 2030.

A further increase in the global budget to 650 Gt give the results in Tab. 8.

¹⁷ As Fig. 2 shows with the example of Kenya, countries that start with per capita emissions far below the convergence level experience a clear kink in the emission path at the end of the convergence period. On the basis of the budget resulting for these countries in the Regensburg Model, this kink should be avoided and the emission paths smoothed.

global CO2 budget 2020 - 2100 in Gt	650		minimum annual emissions	0%				
convergence level in t per capita	0.5		LUC budget 2020 - 2100 in Gt	0				
reference values (linear global emissions path)								
target year:	2030		2050		budget 2020 - 2100 in Gt	scope years	temporary overshoot in Gt	year emissions neutrality
reference year:	1990	2019	1990	2019				
China	240%	-30%	-78%	-96%	195	17	0	2053
United States	-32%	-31%	-98%	-98%	80	16	0	
EU27	-46%	-29%	-96%	-94%	49	17	0	
India	228%	-23%	-16%	-80%	51	20	0	
Russia	-46%	-31%	-98%	-97%	30	16	0	
Japan	-32%	-30%	-96%	-96%	19	16	0	
Kenya	275%	6%	196%	-17%	0.8	34	0.00	

Tab. 8: Reference values - B650 / NNE0 / LUC0

Inclusion of an overshoot and a negative LUC budget

A **volume overshoot** means here a temporary exceeding of the previously defined global CO2 budget. This overshoot has to be offset until 2100 by subsequent net negative emissions.¹⁸ The potential of net negative emissions is included in this model by a percentage of global emissions in 2019. The result represents the potential minimum of global emissions by 2100. With a negative minimum value, the lower this value, the higher the overshoot.

The following main aspects need to be considered:

- (1) At present, the potential of negative emissions is very uncertain technically, economically and in terms of their durability (cf. SRU, 2020).
- (2) Even if a budget is met that corresponds to the targeted limitation of global warming, a volume overshoot can lead to the overshooting of tipping points in the climate system.
- (3) A possible asymmetry between CO2 emissions and removal from the atmosphere in the climate-carbon cycle is not taken into account here (IPCC, 2021, p. 5_9).

Combining a potential of net negative emissions of -2% and a global CO2 budget of 550 Gt give the following results:¹⁹

¹⁸ In order to achieve climate neutrality, unavoidable methane and nitrous oxide emissions from agriculture, for example, must be offset by negative CO2 emissions. These must be provided in addition to the net negative CO2 emissions assumed here.

¹⁹ The illustrative model paths P1 - P4 of the IPCC from its Special Report 2018 could be used as a reference. However, the corresponding values show a wide range from -55% to +2% (cf. Wolfsteiner & Wittmann, 2023b).

global CO2 budget 2020 - 2100 in Gt	550				minimum annual emissions	-2%		
convergence level in t per capita	0.5				LUC budget 2020 - 2100 in Gt	0		
reference values (linear global emissions path)					budget 2020 - 2100 in Gt	scope years	temporary overshoot in Gt	year emissions neutrality
target year:	2030		2050					
reference year:	1990	2019	1990	2019				
China	223%	-34%	-110%	-102%	165	14	12	2049
United States	-35%	-35%	-102%	-102%	67	13	5	
EU27	-49%	-33%	-102%	-102%	41	14	3	
India	218%	-26%	-109%	-102%	44	17	3	
Russia	-48%	-34%	-102%	-102%	26	14	2	
Japan	-35%	-34%	-102%	-102%	16	14	1	
Kenya	284%	8%	-107%	-102%	0.7	30	0.02	

Tab. 9: Reference values - B550 / NNE2 / LUC0

The temporary overshoot resulting from net negative emissions would roughly correspond to the current annual emissions of the major emitters (cf. Tab. 2 with Tab. 9).

The inclusion of a **negative LUC budget** would increase the global CO2 budget (see calculation logic in Tab. 4). However, it is not clear who would be responsible that this negative LUC budget is realised. Moreover, there are major doubts about the permanence of negative LUC emissions.²⁰ If, despite these concerns, a LUC budget of -100 Gt is added to a global budget, we get these results with a global budget of 400 Gt:

global CO2 budget 2020 - 2100 in Gt	400				minimum annual emissions	-2%		
convergence level in t per capita	0.5				LUC budget 2020 - 2100 in Gt	-100		
reference values (linear global emissions path)					budget 2020 - 2100 in Gt	scope years	temporary overshoot in Gt	year emissions neutrality
target year:	2030		2050					
reference year:	1990	2019	1990	2019				
China	208%	-37%	-110%	-102%	151	13	13	2046
United States	-38%	-38%	-102%	-102%	61	12	5	
EU27	-51%	-36%	-102%	-102%	37	13	3	
India	206%	-28%	-109%	-102%	40	15	3	
Russia	-51%	-37%	-102%	-102%	23	12	2	
Japan	-38%	-37%	-102%	-102%	14	13	1	
Kenya	278%	6%	-107%	-102%	0.6	27	0.02	

Tab. 10: Reference values - B400 / NNE2 / LUC100

²⁰ For example, a reforested forest can also be destroyed again by climate change.

Implicit weighting population

A national budget can be determined directly with the following weighting formula:

$$B^i = \left((1 - \check{C}) * \frac{E_{BY}^i}{E_{BY}} + \check{C} * \frac{P_{BY}^i}{P_{BY}} \right) * B$$

where

B global CO2 budget; here from 2020 onwards

B^i national CO2 budget of the country i ; here from 2020 onwards

\check{C} weighting of population

Convergence models have an implicit weighting of the population (cf. Wittmann, 2022). This means: If \check{C} is determined so that the same B^i results as in the Regensburg Model, the weighting is the same for all countries. Tab. 11 shows the implicit weighting for the framework data used here.²¹

global CO2 budget 2020 - 2100 in Gt	specified	400	550	650	550	400
selected scenario type		RM-6 (linear global emissions path)				
minimum annual emissions		0%			-2%	
LUC budget 2020 - 2100 in Gt		0				-100
convergence level in t per capita	0.50	0.57	0.57	0.52	0.54	0.51
implicit weighting population		13%	13%	11%	13%	12%

Tab. 11: Implicit weighting population²²

This shows that the Regensburg Model has a relatively low implicit weighting of the population.

With our Extended Smooth Pathway Model (ESPM), the population can be explicitly weighted and plausible national emission paths can be derived using the RM Scenario Types from the resulting national budgets (cf. Sargl, et al., 2023).

²¹ With the same global budget, the implicit weighting only depends on the chosen global path and the chosen convergence level. With a global budget of 550 Gt and otherwise identical parameters, the scenario type RM-5 (cf. Excursus: Regensburg Model Scenario Types) results in an implicit weighting of 19% instead of 13% (cf. Tab. 11).

²² The implicit weighting was calculated for the period 2022 - 2100, as actual emissions were included for 2020 and 2021. The convergence year is chosen as the year in which global per capita emissions are closest to the specified convergence level. Therefore, the actual convergence level may deviate slightly from the specified value.

Conclusions

Reference values based on the Regensburg Model represent a "moral floor" for industrialised countries if the convergence level is chosen relatively low, since the emission paths of countries that start below the chosen convergence level never exceed it. Every country that starts above the convergence level has to reduce from the beginning (also emerging countries). Industrialised countries whose targets fall short of even these reference values run into explanatory problems when justifying their NDCs. If not only a "moral lower limit" is to be shown, approaches are more purposeful that, instead of dividing up a global path, directly distribute a global CO₂ budget (cf. Sargl, et al., 2023).

The presented emission targets for the six largest emitters should be seen as exemplary, as important global framework data and distribution keys must be discussed in depth. For this discourse with ultimate political decisions, the following agenda emerges:

Agenda:

1. Concretise science based global framework data, especially with regard to the **global CO₂ budget** and the scope of net negative emissions.
2. Derive politically **national CO₂ budgets** that ensure a fair and economically sensible distribution of a global CO₂ budget.²³
3. Align emission targets with a climate policy-sensible course of **annual rates of change**.²⁴
4. **Adjust** the framework data and reduction targets regularly on the basis of new scientific findings and technical/real developments.

The annual revision of the NDCs is an important step towards achieving the necessary reductions in global emissions by 2030 in order to keep compliance with the goals of the Paris Agreement within reach.²⁵

The figures show that we urgently need a solution to China's looming ambition gap. This ambition gap is particularly critical for achieving the Paris climate goals simply because of China's high share of global emissions.

²³ See e. g. Excursus "Allocation of a global CO₂ budget" in (Sargl, et al., 2023).

²⁴ See Excursus "Regensburg Model Scenario Types", p. 14 and (Wolfsteiner & Wittmann, 2023a).

²⁵ At the UN Climate Change Conference in Glasgow 2021 (COP26), the following decisions were taken concerning the Paris Ambition Mechanism (CMA.3/-Decision, 2021):

„29. Recalls Article 3 and Article 4, paragraphs 3, 4, 5 and 11, of the Paris Agreement and requests Parties to revisit and strengthen the 2030 targets in their nationally determined contributions as necessary to align with the Paris Agreement temperature goal by the end of 2022, taking into account different national circumstances;

30. Also requests the secretariat to annually update the synthesis report on nationally determined contributions under the Paris Agreement, referred to in decision 1/CMA.2, paragraph 10, to be made available to the Conference of the Parties serving as the meeting of the Parties to the Paris Agreement at each of its sessions;“.

Excursus: Regensburg Model Scenario Types

From an overall perspective of climate policy, scenarios with a non-linear emissions path may be useful.

The Regensburg Model Scenario Types RM 1 - 5 are based on the course of the annual reduction rates. Four basic types can be distinguished with regard to the increase in annual reduction rates with a monotonous course:

- (1) Constant: constant annual reduction rate (RM-1)
- (2) Linear: linear increase (RM-3)
- (3) Concave: initially under-proportional increase (RM-2, RM-4)
- (4) Convex: initially over-proportional increase (RM-5)

In addition, the scenario type RM-6 uses linear emission paths. Accordingly, the annual reduction rates for RM-6 have a concave course and the annual reduction amount is constant.

With our **web app** <http://paths.climate-calculator.info/> the different scenario types can be graphically traced. For a comprehensive mathematical description, we refer to (Wolfsteiner & Wittmann, 2023a).

The following questions should be considered, when assessing a scenario type:

- (1) Which reduction rates are realistic and when?
- (2) Do initially slowly increasing reduction rates (RM-2/4 and RM-6) imply an unjustifiable duty for future, as they imply higher reduction rates later?
- (3) Do high later reduction rates make sense, if they provide a longer lead time for the necessary investments and the investments could then rather be made within the framework of normal investment cycles? However, this requires a very credible climate policy backed by effective instruments.
- (4) Do initially rapidly increasing reduction rates (RM-3 and RM-5) convey a more credible climate protection policy that creates planning security for public and private investments in a fossil-free future?

The German Advisory Council on the Environment (SRU) recommends refraining from linear emission paths (RM-6): "*A slow start, hoping for steep emission reductions in later years, jeopardises compliance with the budget and climate targets*" (SRU, 2020, p. 56). This argument would also apply to the RM-2/4 scenario types.

The decision of the German Federal Constitutional Court on the Climate Protection Act also implicitly poses the question of what annual reduction rates we must accept today so that the freedom of

future generations is not unduly restricted [see Excursus: „German Federal Constitutional Court on freedom opportunities for future generations“ in (Sargl, et al., 2023)].

To avoid very high annual reduction rates in later years, the scenario types RM-3 and RM-5 are suitable.

Nevertheless, linear global emission paths are used here for the comparison of emission targets for the six largest emitters for reasons of simplification, as the differences between the scenario types are not the focus of this work. If the scenario types RM-3 or RM-5 were applied, the emission targets for 2030 would be more ambitious for the six largest emitters.

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