

**Stracke, Downes, Conole,  
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# Can Massive Open Online Courses (MOOCs) be considered as Open Educational Resources (OER)?

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*Abstract*— Open Education has changed many times over the last decades: After a first boom in the middle of the last century, there was a decline in interest. In our current century, Open Education gained more popularity through the introduction of Open Educational Resources (OER) and Massive Open Online Courses (MOOCs). Nevertheless, the current focus is different from the past. This article is the start of a series to contribute to a better grasp of the complexity that Open Education is covering. It is a challenge as it is not an empirical article but philosophical argumentation: It discusses the question whether MOOCs can be considered as OER. Open Education and OER can be seen and treated as two strands with different developments even though, in theory, OER belongs to Open Education. Different OER definitions and typologies are analyzed and compared in relation to their dimensions and categorizations. Furthermore, the four conditions and two original types of MOOCs are discussed leading to a debate on their quality. It turns out that there are two perspectives of MOOCs: From the OER point of view, MOOCs as a product can be called an OER if they are fulfilling the OER definition and requirements. From the Open Education point of view, MOOCs are going beyond OER as enablers of Open Education understood as innovative concept and methodology for changing education towards collaborative and moderated learning experiences. That is reflected by the dimensions of the introduced OpenEd Quality Framework and is confirming the need of the two distinctions. Therefore the short answer to our leading question: "Are MOOCs Open Educational Resources?" is: sometimes and it depends from the perspective that you take.

*Keywords*— Open Education; Massive Open Online Courses; Open Educational Resources; literature review; learning quality; OpenEd Quality Framework

## 1. Introduction

The topic of Open Education has become increasingly complex in recent years. This article is the first of a series intended to contribute to a better grasp of that complexity and discusses the question whether Massive Open Online Courses (MOOCs) can be thought of as Open Educational Resources (OER). This question is important because it addresses the division between a conception of open education as based on open content and open education as based in pedagogy.

Open Education is a broad concept with a lively history (Nyberg, 1975; Stracke, 2018). Unfortunately, there is no stable and commonly shared definition of Open Education. This has led to divisions of opinion and confusion regarding the term (Cronin, 2017). The meaning of Open

Education has changed over time. In the previous century, defined by institutions such as the Open University, it was associated with open admissions and distance education (Weller, Jordan, DeVries, & Rolfe, 2018). More recently, Open Education has been thought of in association with the introduction of OER and MOOCs (Gaskell, & Mills, 2014; Stracke, 2015). So the current focus of Open Education is different from the past (Mulder, 2013; Nascimbeni, Burgos, Campbell, & Tabacco, 2018).

Within the broad field of Open Education, both concepts of MOOCs and OER are quite new, though they correspond to elements of the original definition: the course itself, and the course resources (or course package). As a starting point, the authors follow the UNESCO definition of OER as "teaching, learning and research materials in any medium, digital or otherwise, that reside in the public domain or have been released under an open license that permits no-cost access, use, adaptation and redistribution by others with no or limited restrictions." (UNESCO, 2012, p. 1). Meanwhile, the first MOOC was offered in 2008. Since then, the numbers of MOOCs, of MOOC providers, and number of students, have continuously increased (Hilton, Fischer, Wiley, & Williams, 2017). In this paper the authors consider both the historical and contemporary roots of both OER and MOOCs.

This paper has three major parts. In the first part, different definitions and typologies of OER are analyzed and compared in relation to their dimensions and categorizations. Afterwards, definitions and usages of the term MOOCs are presented and related to the standard definition of OER. Furthermore, the quality of MOOCs is discussed introducing the OpenEd Quality Framework as a theoretical basis. Finally, the leading question "Are MOOCs Open Educational Resources?" is analyzed and answered from the two perspectives of OER and Open Education.

## **2. History, Definitions and Typologies of OER**

The concept of OER is based on a long history with multiple roots. On the one hand, OER is associated with the long history of Open Education and Open Learning, roots that be traced back for several thousands of years (Nyberg, 1975; Stracke, 2019). Thus, the nature of OER has its roots in the principles of instructional design for open and distance learning and education. On the other hand, OER has more recently been associated with the idea of open content (e.g., as defined by Wiley, 2007), which in turn was based on the idea of free and open source software. Hence, there is a more recent emphasis on licensing in OER that was not reflected in the original Open Education movement. Thus, Open Education and OER can be seen and treated as two strands with different developments (and own citation circles) even though, in theory, OER belongs to Open Education. In the following, we describe the rise and history of the OER movement starting at the beginning of our century and compare proposed definitions and typologies of OER (D'Antoni, 2009; Downes, 2007; McAndrew, 2010).

Either way, the origin of OER is based on the common and widespread practice of creating and sharing learning resources. While MIT's OpenCourseWare project is often described as the first instance of OER (e.g., by Knox, 2013) it is a relative newcomer, having been launched only in 2001, and was preceded by such things as shared lesson plans, libraries of resources available through Gopher, early websites (such as Downes, 1996), open software documentation, and more.

The commonly accepted origin of the *term* OER is the 2002 UNESCO *Forum on the Impact of Open Courseware for Higher Education in Developing Countries*. Its Final Report defines Open Educational Resources as "the open provision of educational resources, enabled by information

and communication technologies, for consultation, use and adaptation by a community of users for non-commercial purposes" (UNESCO, 2002, p. 24).

In 2007, a revised definition was proposed in a report to the William and Flora Hewlett Foundation, which had funded many early OER initiatives (Atkins, Brown, & Hammond, 2007). This OER definition includes non-digital resources and focuses on different types of OER (Atkins, Brown, & Hammond, 2007, p. 4): "OER are teaching, learning, and research resources that reside in the public domain or have been released under an intellectual property license that permits their free use or re-purposing by others. Open educational resources include full courses, course materials, modules, textbooks, streaming videos, tests, software, and any other tools, materials, or techniques used to support access to knowledge."

In the years that followed, several declarations and guidelines were developed to support the spread of the OER movement, such as the Cape Town Open Education Declaration (2007), the Dakar Declaration on OER (2009) and the Guidelines on Open Educational Resources in Higher Education (2011) published by Commonwealth of Learning and UNESCO.

A milestone was the first World OER Congress organized by UNESCO. It approved the 2012 Paris OER Declaration (UNESCO, 2012) with its broader OER definition: "teaching, learning and research materials in any medium, digital or otherwise, that reside in the public domain or have been released under an open license that permits no-cost access, use, adaptation and redistribution by others with no or limited restrictions. Open licensing is built within the existing framework of intellectual property rights as defined by relevant international conventions and respects the authorship of the work" (UNESCO, 2012, p. 1).

It is worth underlining that two restrictions of the earlier OER definitions from UNESCO (2002) and from the William and Flora Hewlett Foundation (Atkins, Brown, & Hammond, 2007) are not considered in current versions: The non-commercial purposes and the enabling by information and communication technologies. Thus, any purposes and any resources (digital as well as non-digital) are covered by the term OER today, according to UNESCO (2012).

The second World OER Congress organized by UNESCO took place in 2017 and led to the Ljubljana OER action plan (UNESCO, 2017). This ambitious policy calls for the development of OER as enablers of Open Education and changes towards innovative education and pedagogical methodologies.

For the typologies of OER, there are many proposals (see Conole, & Brown, 2018). One early popular proposal was Wiley's 4R framework, based on the four usage types of OER: reuse, revise, remix, and redistribute (Wiley, 2007). He later amended it to the 5R framework adding a fifth usage type: retain (Wiley, 2014). Another categorization was proposed by Tuomi (2013) that defined four hierarchical types of OER: type OER I guarantees access, OER II adds usage rights, OER III adds adaptation rights and OER IV finally adds re-distribution rights (Tuomi, 2013). These typologies of OER focus mainly on the legal and operational dimensions and do not address other dimensions such as open recognition, methodologies and innovations (Stracke, 2018).

For the application and re-usage of OER, several frameworks were developed for the learning design and quality development of Open Education:

- Tuomi (2013) analyses learning with OER as being based on the four pillars for holistic and learner-centered education and learning defined by the UNESCO Report (1996).

- Puentedura (2013) employs the SAMR model focusing four levels of technology integration for the learning design: substitution, augmentation, modification and redefinition.
- The ICAP Framework by Chi and Wylie (2014) underlines the importance of four modes for the learners' engagement behaviours: Interactive, Constructive, Active, and Passive.
- Conole (2015) introduced the 7Cs of Learning Design Framework: Conceptualise (for vision building), Create, Communicate, Collaborate, Consider (as four key activities), Combine (for synthesis building) and Consolidate (for implementation).

Concerning the overall benefits of OER, Butcher and Moore (2015) distinguish three main aspects of OER:

1. "Increased availability of high quality, relevant learning materials can contribute to more productive students and educators [...]"
2. The principle of allowing adaptation of materials provides one mechanism amongst many for constructing roles for students as active participants in educational processes [...]"
3. OER has potential to build capacity by providing institutions and educators access, at low or no cost, to the means of production to develop their competence in producing educational materials and carrying out the necessary instructional design [...]" (Butcher, & Moore, 2015, p. 13).

The OpenEdOz project identified six key benefits of open education (OpenEdOz, 2016): First, economies of scale by the collaborative co-production of learning resources. Second, quality of learning can be raised at decreased time and financial cost. Third, OER are richer and more appropriate to the learning contexts and styles of an increasingly diverse student community. Fourth, learning opportunities for disadvantaged communities globally and for remote and regional areas. Fifth, greater collaboration between learning providers through peer review and collegial development of learning materials. Sixth, facilitation of greater levels of transparency into the educational processes. Furthermore, the Sustainable Development Goal 4 (SDG) approved by the United Nations (2015) calls for actions to "Ensure inclusive and quality education for all and promote lifelong learning" and promotes OER for the realization and implementation (United Nations, 2015).

We have seen therefore since the introduction of OER in 2002 categorizations based on usage rights, applicability to learning design, and benefits. These typologies speak not only to the applicability of OER, but also to the changing conception, over time, of what OER are.

### **3. History, Definitions and Typologies of MOOCs**

First we want to point out that the history of open online courses did not begin with Massive Open Online Courses (MOOCs). Arguably, open online learning began with e-mail-based courses in the 1990s (Smith, Whiteley, & Smith, 1999; Abdolrasulnia, Collins, Casebeer, Wall, Spettell, Ray, ... & Allison, 2004; Hodges, 2008). Additionally, open online learning in the form of self-paced web-based courses began almost as soon as the web was popularized in the late 1990s and early 2000s (Wiley, & Gurrell, 2009). Thus, MOOCs were predated by both open online courses as well as by OER movement.

The first open online course to be called a 'MOOC' was "Connectivism and Connective Knowledge" (CCK08) organized by Stephen Downes and George Siemens and realized in the year

2008 (Bozkurt, Kilgore, & Crosslin, 2018). CCK08 was not content-focused; instead it emphasized network formation among participants and the sharing of resources and contributions across those networks. This type of MOOC, based on a 'connectivist' pedagogy, was later called a 'cMOOC'.

A second type of MOOC emerged in 2011. Called the 'xMOOC', its design emphasized traditional educator-led instruction with the focus on providing content to a massive public audience (Downes, 2007). The first xMOOC is widely thought to have been Norvig and Thrun's 'Artificial Intelligence', which attracted more than 150,000 participants, though some educators have subsequently made their own claim of having been the first (Davidson, 2013).

Since then, the number of MOOCs has continually grown (Gaskell, & Mills, 2014). A highlight of MOOC development was the calling of 2012 as the "Year of the MOOCs" by the New York Times. At the same time, it was criticized as the "educational buzzword of 2012" (Daniel, 2012, p. 1). In the years that followed educators evaluated and debated the quality of MOOCs and their educational value (Liyaganawardena, Adams, & Williams, 2013; Veletsianos, & Shepherdson, 2016; Stracke, 2018; Zawacki-Richter, Bozkurt, Alturki, & Aldraiweesh, 2018). Despite any misgivings, the number of registered MOOCs (9,400 as of 2018), participating MOOC learners (81 Million) and MOOC providers (800+) have been continuously increasing, according to the MOOC aggregator website Class Central (Shah, 2018).

Any definition of the concept 'MOOC' will start with the four concepts that make up the abbreviation: massive, open, online and course. But all four terms have been compromised by MOOC providers and thus, are currently causing questions:

1. MOOCs as "Massive": The term 'massive' may be thought of as a success term, that is, a course is a MOOC if (and only if?) it enrolls massive numbers of students, or it may be thought of as a design term, where a course is a MOOC if it *could* enroll massive numbers of students, even if it actually failed to do so. A cMOOC and an xMOOC create mass differently, the former through the use of decentralized networks, and the latter through scalable cloud services and automation. As a quantity, the term 'massive' is open to multiple interpretations, though as a starting point a threshold of 150 learners may be considered, as being based on Dunbar's (1998) number, it signifies the point at which a MOOC graduates from being a 'group' where everyone knows each other, to a 'network' characterized by interactions. As the number of MOOCs is growing and as a result of international competition, the number of registered MOOC learners per course is decreasing, but most MOOCs are still register far more than several hundred participants.
2. MOOCs as "Open": openness can be considered as the biggest challenge for MOOCs and their quality. On the one hand, openness means open access (no requirement to sign up, no admission requirements, no fee, etc.) but some courses called 'MOOCs' are not openly and freely available and so it was argued they should not be labelled as such. For example, critics argued that the courses offered by Coursera and Udacity should not be called open because the contents were not openly licensed. Disagreement in the MOOC community about the meaning of open, free and universal access deepened with the development of MOOC-based business models, for example, models that charge fees for certification for having completed a free MOOC. In addition, others argues that openness should be related to open methodologies, i.e., to innovative approaches for learning and education (Gaskell, & Mills, 2014; Stracke, 2017a).

3. MOOCs as "Online": This condition is almost always met and easy to achieve: MOOCs have to be offered and provided online as otherwise they cannot reach their target audience and the masses of interested MOOC learners and participants. That means that there should be no requirement for offline activities for full participation in the MOOC, even though from day 1 there were initiatives like MeetUps organized by local groups. But there are also a few MOOCs distributed for offline usage by learners that are lacking online internet connectivity. In addition, some institutions employed the concept of 'wrapped MOOCs' which limited participation in the MOOC to those registered for an associated in-person course 'wrapped' around the MOOC content (Zawacki-Richter, Bozkurt, Alturki, & Aldraiweesh, 2018).
4. MOOCs as "Courses": The term 'course' can be defined specifically to mean a series of events with a fixed start date, a fixed end-date, and a common theme in the middle. The original cMOOC was based on the old model of 'a course of lectures', which would be organized by students and offered by a professor, but without the trappings of what we now call a 'traditional' course with assignments and grades, etc. xMOOCs, meanwhile, resembled the traditional model of educator-led instruction. Today, most MOOCs are offering a blend of different models and are offered over a short period of time, normally between five and eight weeks.

Following the popularity of MOOCs, many different models of MOOC-like courses were proposed, often with the intention of addressing perceived shortcomings in the original MOOC model. Some examples include the SPOC (Small Private Online Course), developed to meet the need for more personal contact in courses next to many other proposed combinations and acronym inventions leading to an landscape of current MOOC practices and raising the quality of MOOCs (Daniel, 2012; Gaskell, & Mills, 2014; Reich, 2015; Stracke, 2019).

#### **4. The Quality of MOOCs and OER**

If we are asking whether MOOCs are OER, then it matters what MOOCs and OER are intended to be. One way to consider what MOOCs are intended to be is to ask what would constitute quality in a MOOC. That is the approach we take in this section.

Since their introduction, the quality of MOOCs has been challenged and questioned by numerous researchers (Stracke, 2017a, Stracke, 2017b). For example, Weller et al. (2018) argues that many MOOC designers and providers have largely ignored previous literature on quality in distance and e-learning. Additionally, some early studies (e.g., the big University of Pennsylvania study by Christensen, Steinmetz, Alcorn, Bennett, Woods, & Emanuel, 2013) focused on metrics like student demographics and course completion.

More recently, an organization called the MOOQ Alliance developed a Quality Reference Framework (QRF) for evaluating and improving the quality of MOOCs (Stracke, Tan, Texeira, Pinto, Vassiliadis, Kameas, Sgouropoulou, & Vidal, 2018). It addresses the adoption, the design, the delivery and the evaluation of MOOCs in order to better enable MOOC designers, facilitators and providers to support the benefit of the learners. The QRF is based on mixed methods research methodology and included a Global MOOC Quality Survey (GMQS), literature reviews, interviews and MOOQ presentations and workshops at regional, European and international conferences involving more than 10,000 MOOC learners, designers, facilitators and providers. Initial findings



suggest that a gap exists between MOOC designers' and learners' preferences on interactions (Stracke, Tan, Texeira, Pinto, Kameas, Vassiliadis, & Sgouropoulou, 2018; Stracke, & Tan, 2018).

With respect to OER, an OpenEd Quality Framework (Stracke, 2019) can serve as an additional instrument. Research supporting the OpenEd Quality Framework (Stracke, 2018) is based on the transfer of the three generic dimensions of quality ('potential', 'process', 'result') to educational applications. These dimensions are derived from Total Quality Management (TQM) with a continuous improvement cycle introduced mainly by Deming (1982; 1986) and Juran (1951; 1992). Their implementation here is similar to the way Donabedian (1980) implemented them in health care. Here they are adapted to Open Education such that they are combined with the three educational levels (macro, meso, micro) and represented as 'objectives', 'realizations' and 'achievements' (Stracke, 2019).

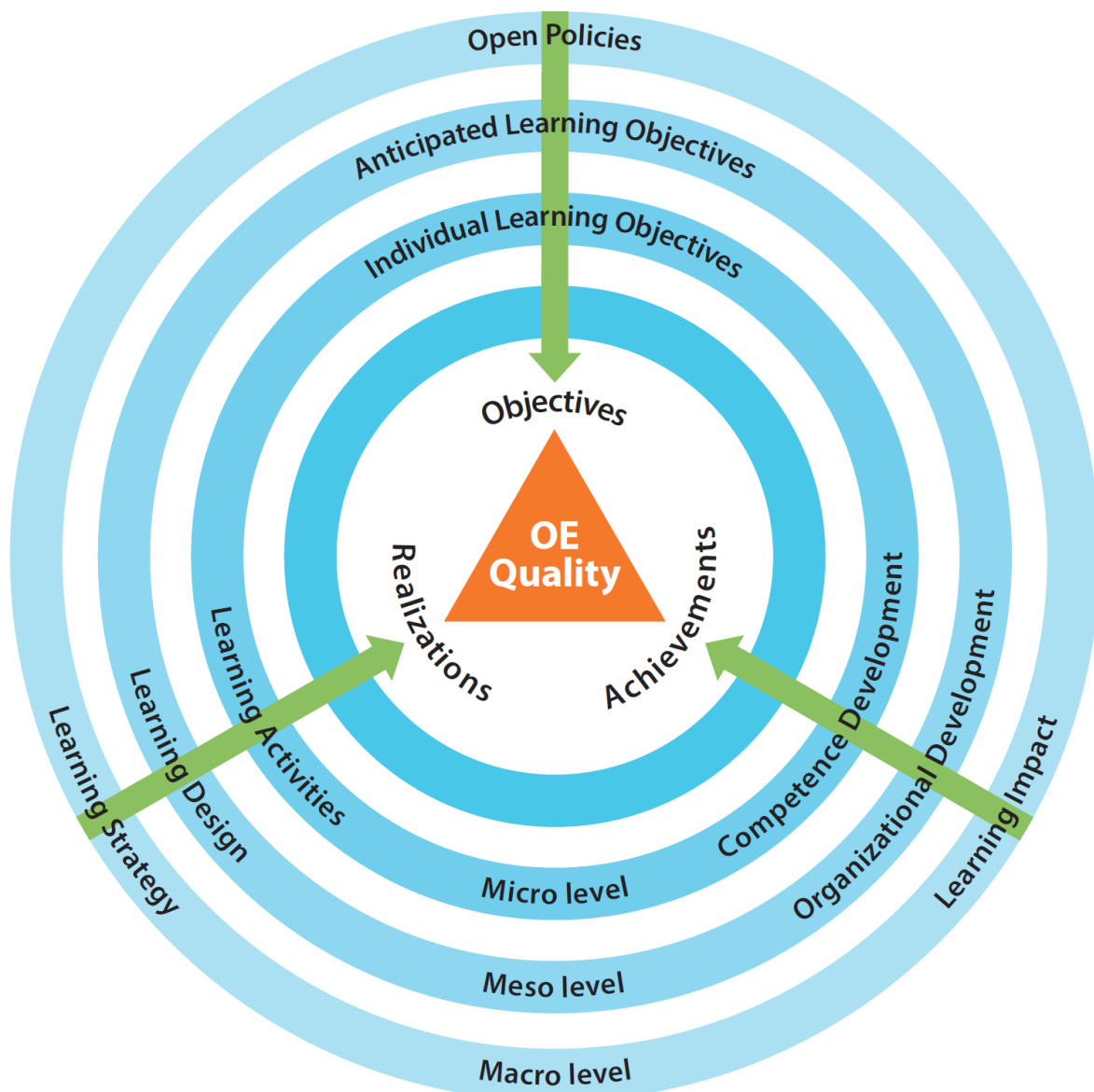


Figure 1. The OpenEd Quality Framework

Can these be combined? That is, does the research and literature on the quality of MOOCs support the idea that the OpenEd quality framework could apply to them as well as to OER? This is what we examine in the next section.

## 5. From a Quality Perspective: Are MOOCs a Special Type of OER?

We suggest that whether a MOOC is considered to be a type of OER will depend on the perspective that we take.

If we look at MOOCs from a *resources* point of view (having in mind the 5 Rs for example), that is, if we consider them as content-based courses where their value is based mainly in the quality of their content (perspective 1), then in many cases MOOCs are less than OER, since you can do much less with them in terms of content use. In this perspective, MOOCs are normally not OER, except in rare cases. These rare cases are those in which the MOOCs are licensed to allow re-use and adaptation. Such MOOCs could be categorized either as a single OER, which would create a specific sub-type of OER due to their huge size, or they could be considered as collections of multiple OER, raising the question of how easily MOOCs could be opened up to provide access to these resources (Nascimbeni, 2018).

If we look at MOOCs from a *learning innovation* point of view (perspective 2), they are potentially much more than OER. If Open Education is understood as including innovative concepts and methodologies for the creation of collaborative and supportive learning experiences, then MOOCs can go beyond OER as a strong instrument to transform and improve the educational quality with a focus on peer learning and online communities.

Normally, MOOCs are not understood as static (as in perspective 1) but as involving lively processes and contents over several weeks that encourages communication and collaboration with other learners and are supported by moderation and tutoring (as in perspective 2). This is especially the case for the cMOOC, though we also observe that students develop their own collaborative and supportive elements even in xMOOCs. Additionally, MOOCs offering and benefitting from re-used and adapted OER can be labelled as OER if considered and addressed as a whole and a product.

The intent of MOOC providers is key. It mainly depends how an educator (or a learning community) is using a MOOC, whether using parts of MOOCs as content nuggets, embedding a full MOOC in a course or laboratories, recommending MOOCs as additional course content or using MOOCs as triggers for international collaboration or virtual mobility experiences. These are all ways of using MOOCs that can support their function as OER.

## 6. Conclusion and Outlook

In this paper we examined the history and nature of both MOOCs and OER. We found that in both cases their nature can be understood by what researchers considered to be their quality. The quality of these resources, in turn, could be represented in both cases according to the objectives, realizations and outcomes of the resource.

With respect to *open resources* (our first perspective), that quality of the content *per se* is insufficient to establish quality of process and outcome, since quality content by itself supports neither licensing for reuse and adaptation, nor does it support innovation in learning experiences. Thus, many MOOCs (and especially, many xMOOCs) are *not* OER, however, depending on the intent of the educational provider, many other MOOCs could indeed be considered to be a category of OER.

With respect to *open learning innovations* (our second perspective) we can state that MOOCs cannot be OER if they are seen as enablers for innovative learning processes and experiences: In this understanding, MOOCs are not resources but learning opportunities and environments for self-regulated as well as collaborative learning.

To summarize, the terms Open Education, MOOCs and OER need a clear basic definition of their meaning and perspective for their usage: We hope that this first article of our series on Open Education contributes to better understanding and broader application of MOOCs and OER and of Open Education in general to improve our future learning and education.

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