Exposure to Hazardous Workplace Noise and Use of Hearing Protection Devices Among US Workers—NHANES, 1999–2004

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Background To estimate the prevalence of workplace noise exposure and use of hearing protection devices (HPDs) at noisy work, NIOSH analyzed 1999–2004 data from the National Health and Nutrition Examination Survey (NHANES).

Methods A total of 9,275 currently employed workers aged \geq 16 years were included in the weighted analysis. Hazardous workplace noise exposure was defined as self-reported exposure to noise at their current job that was so loud that the respondent had to speak in a raised voice to be heard. Industry and occupation were determined based on the respondent's current place and type of work.

Results Twenty-two million US workers (17%) reported exposure to hazardous workplace noise. The weighted prevalence of workplace noise exposure was highest for mining (76%, SE = 7.0) followed by lumber/wood product manufacturing (55%, SE = 2.5). High-risk occupations included repair and maintenance, motor vehicle operators, and construction trades. Overall, 34% of the estimated 22 million US workers reporting hazardous workplace exposure reported non-use of HPDs. The proportion of noise-exposed workers who reported non-use of HPDs was highest for healthcare and social services (73.7%, SE = 8.1), followed by educational services (55.5%).

Discussion Hearing loss prevention and intervention programs should be targeted at those industries and occupations identified to have a high prevalence of workplace noise exposure and those industries with the highest proportion of noise-exposed workers who reported non-use of HPDs. Am. J. Ind. Med. 52:358–371, 2009. Published 2009 Wiley-Liss, Inc.[†]

KEY WORDS: noise-induced hearing loss; industry; occupation; national estimates; surveillance; national survey

INTRODUCTION

Hearing loss caused by work-related noise exposure is referred to as occupational noise-induced hearing loss (NIHL) [Morata and Dunn, 1995]. It is estimated that worldwide, 16–24% of hearing impairment is work-related [Nelson et al., 2005]. In the US, NIHL accounted for approximately 11% of all occupational illnesses reported to the Bureau of Labor Statistics in 2004 and 2005. Within the manufacturing sector, hearing loss—with an incidence rate of 15.7/10,000 full-time workers—was the most commonly reported non-fatal occupational injury [BLS, 2006].

The hearing conservation amendment requiring training and audiometric testing in addition to the original noise

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standard was adopted by OSHA [1983]. In 1981, the U.S. Environmental Protection Agency (EPA) estimated that at least 9 million US workers were occupationally exposed to daily noise levels exceeding 85 dB [EPA, 1981]. These estimates were derived by searching the scientific literature for noise surveys of workers in various industries (i.e., agriculture, mining, construction, manufacturing, and transportation) and extrapolating the survey findings to the entire workforce in the relevant industry. Note that the survey data used may not have been representative of the true distribution of noise exposure in the relevant industry. More current noise exposure data are available in the Occupational Safety and Health Administration's (OSHA) Integrated Management Information System (IMIS). Middendorf [2004] analyzed the IMIS data from 1979 through 1999 and showed that noise exposures in the manufacturing sector and the services sector decreased during this time period. However, noise exposures measured by federal OSHA during enforcement inspections increased from 1995 to 1999. IMIS data are too sparse to assess noise exposures in most non-manufacturing sectors, such as construction, trade, transportation, and agriculture. As such, IMIS data cannot be used to generate representative national estimates of hazardous occupational noise exposure. Up-to-date estimates of hazardous workplace noise exposure prevalence are needed.

The most effective means of preventing NIHL is to eliminate the noise hazard [NIOSH, 1996]. While engineering controls of noise exposure are most desirable, in some situations they may be impractical and difficult to implement for a number of reasons, such as cost-effectiveness, lack of enforcement, and management's safety culture. As a consequence, personal protective devices are often the sole means to protect the hearing of workers. Hearing protective devices (HPDs) can work as a short-term solution to prevent NIHL if their use is carefully planned, evaluated, supervised, and consistent [NIOSH, 1998; Arezes and Miguel, 2002]. If engineering controls are insufficient, OSHA requires employers to provide employees with HPDs. Employers are required to "make hearing protectors available to all employees exposed to an 8-hr time-weighted average of 85 dB or greater at no cost to the employees" (OSHA CFR 1910.95(i)(1)). Davis and Sieber (2002) analyzed data from the 1981 to 1983 NIOSH National Occupational Exposure Survey (NOES) to estimate the percentage of workers wearing some form of hearing protection. Of the estimated 4.1 million industrial workers exposed to hazardous workplace noise, 41% were wearing some form of hearing protection. Overall, the percentage ranged from 79% (miscellaneous repair service) to less than 1% (railroad transportation, communication, wholesale trade, etc.) [Davis and Sieber, 2002]. The data used by Davis and Sieber are now over 25 years old. Recent national estimates of HPD usage among noise-exposed workers are unavailable.

Surveillance of workplace noise exposure is vital to prevention of NIHL because it can identify the most problematic industries and occupations, and because it can be used to evaluate the effectiveness of intervention activities. The objective of the present study was to analyze the National Health and Nutrition Examination Survey (NHANES) data collected from 1999 to 2004 to estimate the prevalence of hazardous workplace noise exposure related to specific industry sectors and occupation categories and to estimate hearing protection usage among workers in those industry sectors and occupation categories.

METHODS

NHANES, conducted by the National Center for Health Statistics, is a nationally representative survey designed to assess the health and nutritional status of adults and children in the United States through interview and direct physical examination. Beginning in 1999, NHANES became a continuous, annual survey in order to provide more timely data on the health and nutritional status of the population. Participants are interviewed face to face in their homes to obtain information on their health history, health behaviors, risk factors, occupation, and industry using standardized questionnaires. Participants subsequently undergo an additional interview and physical examination at a mobile examination center. The procedures to select the sample and collect information have been described in detail elsewhere [NCHS, 2006a]. For this report, NHANES data collected from 1999 to 2004 (2004 was the most recent year that industry and occupation data were publicly available) were aggregated to increase the precision of the prevalence estimates. During the years 1999-2004, 18,891 adults aged 16 years and older completed the sample interview questionnaire, including 9,275 who were currently employed and included in the analysis. The response rate from 1999 to 2004 among individuals aged >16 years was 77.8% (unweighted).

Occupational Variables

Each participant provided information on their place of work (industry) and kind of work (occupation). Each individual's current industry of employment was subsequently classified into one of 45 industry categories by NCHS [2006b]. These 45 industry categories were re-grouped into 28 categories to be compatible with the North American Industry Classification System (NAICS, 2002). Each individual's occupation was classified into one of 41 occupation categories by NCHS [2006b, 1997]. For the analysis of occupation by industry, the 28 industry categories were reclassified into eight major industry sectors [NIOSH, 2008].

An individual was considered to be exposed to *hazardous workplace noise* if they answered affirmatively to the question "At your current job, are you currently exposed to loud noise? [By loud noise I mean noise so loud that you have to speak in a raised voice to be heard?]."

To determine the occupation groups at greatest risk of hazardous workplace noise exposure, we identified in each of the eight major industry sectors the top three occupations with the highest prevalence of workplace noise exposure and the top three occupations with the largest number of workers exposed to hazardous noise. Due to the small sample size for many occupations in each major industry sector, we limited our analysis to occupation groups with a sample size of at least 7 (which represents approximately 99,000 US workers). The sample size of 7 was selected a priori, and was considered to be sufficient for analysis.

Among those who reported exposure to hazardous workplace noise, the proportions of workers who reported non-use of HPDs were estimated. Non-use of HPDs was defined as those who answered "No" to the question, "In this (current) job, do you ever wear protective hearing devices?" No followup questions were asked to determine the reasons for non-use. There was insufficient sample size to identify the top three occupations that reported non-use of HPDs in many of the major industry sectors. As such, the 28 industry categories were divided into two major industry sector groups based on our findings related to hazardous workplace noise exposure: high noise prevalence industry group (mining, agriculture, construction, manufacturing, and transportation and warehousing) versus low noise prevalence industry group (wholesale and retail trade; utilities; health care; and services). To determine where the lack of HPD usage was greatest, we identified within each of these two industry groups the occupations having a proportion of workers who reported non-use of HPDs that was higher than the national average. Due to the small sample size for many occupation categories in each industry group, we also limited our analysis to occupation categories with a sample size of at least 7.

Demographical Variables

A participant's age was defined as his/her age in years at the time of the household interview, and was categorized into one of five groups. Gender was as noted by the household interviewer. Each individual was placed into one of four race/ ethnicity categories; non-Hispanic white, non-Hispanic black, Hispanic, and other. A dichotomous variable was created for education: respondents with college or higher education (16 years or more), and respondents with less than 16 years of education.

Statistical Analysis

All analyses were completed using the Software for the Statistical Analysis of Correlated Data (SUDAAN v 9.0) package to take into account sample weights and design effects due to the complex sample survey design [Research Triangle Institute, 2004]. Variance estimates were adjusted for the population survey units, strata, and sampling weights assigned by NCHS. The weighted population size, prevalence of workplace noise exposure, and proportion of workers who did not wear HPDs in noisy workplaces were estimated by industry and occupation categories. The SUDAAN Loglink program with a Poisson distribution assumption was used to estimate rate ratios (RRs) and the 95% confidence intervals for non-use of HPDs among workers who reported current hazardous workplace noise exposure by industry adjusted for the effect of age, sex, race, and education. The mining industry was chosen as the reference industry a posteriori because this industry had the lowest proportion of workers who reported non-use of HPDs.

RESULTS

Hazardous Workplace Noise Exposure

Of the 9,275 respondents aged ≥ 16 years who were currently employed at the time of interview, 1,462 (15.8% of 9,275) reported hazardous workplace noise exposure at their current job. Overall, the weighted prevalence of current hazardous workplace noise exposure among employed US workers aged ≥ 16 years was 17.2% representing approximately 22.4 million workers out of the estimated 130 million US workers (Table I). Males had a higher prevalence of noise exposure (26.3%) than females (6.7%). Respondents aged 35–44 showed the highest prevalence of self-reported hazardous workplace noise exposure (19.7%). The prevalence of hazardous workplace noise exposure was elevated among non-Hispanic whites (18.3%), and individuals with less than 16 years of education (22.6%).

Hazardous noise exposure by industry

Industry pertains to the place of work. Table II provides the estimated proportion of workers exposed to hazardous workplace noise for each of 28 industry categories and a subtotal for the all manufacturing sub-sectors. The five industries with the highest proportion of workers reporting exposure to workplace noise at their current job were: mining (75.8%); lumber and wood product manufacturing (55.4%); rubber, plastics, and leather products (48.0%); utilities (46.1%); and repair and maintenance (45.1%). The prevalence of hazardous workplace noise exposure among workers in each of the manufacturing industry sub-sectors was higher than the national average proportion (17.2%) and ranged from 21% (electrical machinery, equipment, and supplies) to 55% (lumber and wood products including furniture). The manufacturing industry had the greatest number of workers exposed to hazardous workplace noise exposure (estimated number of exposed workers, 5.7 million, or 25% of all US workers exposed to hazardous **TABLE I.** Prevalence (%) of Hazardous Workplace Noise Exposure Among Current Workers by Selected Characteristics—NHANES Subjects Aged 16 or Older, United States, 1999–2004 (n = 9,275)

Characteristic	No. in sample	Population estimate ^a (%)	No. of workers exposed in sample ^b	Estimated no. of exposed workers ^c	Estimated prevalence ^d (SE)
	•				
Total	9,275	130.3 (100.0)	1,462	22.4	17.2 (0.7)
Gender					
Male	5,003	71.2 (54.6)	1,161	18.5	26.3 (1.0)
Female	4,272	59.1 (45.4)	301	3.9	6.7 (0.6)
Race/ethnicity					
Non-Hispanic white	4,219	91.8 (70.5)	713	16.8	18.3 (0.8)
Mexican American and other Hispanic	2,786	18.2 (13.9)	468	3.0	16.7 (1.1)
Non-Hispanic black	1,899	13.8 (10.6)	238	1.8	12.7 (0.9)
Other race including multiracial	371	6.5 (5.0)	43	0.8	12.6 (2.3)
Age (years)					
16–24	2,439	21.1 (16.2)	325	3.2	15.0 (1.2)
25–34	1,883	29.8 (22.9)	314	5.4	18.1 (1.1)
35–44	1,874	33.4 (25.6)	361	6.6	19.7 (1.1)
45–54	1,624	29.2 (22.4)	291	5.4	18.4 (1.4)
55+	1,455	16.8 (12.9)	171	1.9	11.4 (1.2)
Education					
16 years or more	4,216	55.8 (42.8)	519	9.9	13.2 (0.8)
Less than 16 years	5,059	74.5 (57.2)	943	12.6	22.6 (0.9)

SE, standard error.

^aEstimated number of US workers in millions.

^bNumber of respondents who reported hazardous workplace exposure in sample.

^cEstimated number of US workers who are exposed to hazardous workplace noise in millions.

^dper 100.

workplace noise), followed by construction (4.5 million) and retail trade (2.1 million).

Occupations with a high prevalence of noise exposure

For each of the major industry sector groups, Table III shows both the top three occupations with the highest prevalence of hazardous workplace noise exposure and the top three occupations with the greatest number of workers exposed to hazardous workplace noise. It is noteworthy that the occupation groups with the highest prevalence are not always the same groups with the greatest number of exposed workers. In manufacturing, vehicle and mobile equipment mechanics and repairers showed the highest prevalence (82%) of hazardous workplace noise exposure. This occupation was also among the top three in prevalence in two other industries: wholesale and retail trade, and services. The construction trade occupations were present in the top three lists of three industries: construction; transportation, warehousing, and utilities; and

services. Interestingly, the prevalence of hazardous workplace noise exposure was lower among construction trades workers employed in construction (49.5%) compared to those employed in transportation, warehousing, and utilities (75.8%) but was equivalent to those employed in services (49.5%).

Non-Use of Hearing Protection Devices

The 1,458 respondents who reported hazardous workplace noise exposure and who provided industry information were included in this analysis. A total of 530 (36.4%, unweighted) respondents reported non-use of HPDs in their current noisy workplace. Overall, the weighted proportion of noise-exposed US workers who never used HPDs was 34.3%—representing approximately 7.7 million workers out of the estimated 22 million US workers who are exposed to hazardous workplace noise (Table IV). Non-HPD usage was greater among females (49.3%) compared to males (31.1%), the youngest age group (40%), and persons with less than 16 years of education (36.3%).

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TABLE II. Estimated Population Prevalence of Hazardous Workplace Noise Exposure by Industrial Sector—NHANES Subjects Aged 16 or Older, United States, 1999-2004 (n = 9,275)

Industry sector [NAICS, 2002]	No. in sample	Population estimate ^a (%)	No. of workers exposed in sample ^b	Estimated no. of exposed workers ^c	Estimated prevalence (%)/(SE)
Agriculture, Forestry, and Fishing (11)	354	3.6 (2.7)	122	1.5	43.3 (4.7)
Mining (21)	41	0.8 (0.6)	30	0.6	75.8 (7.0)
Utilities (22)	90	1.5 (1.1)	35	0.7	46.1 (7.4)
Construction (23)	745	10.4 (8.0)	277	4.5	43.5 (2.1)
Manufacturing (31–33) ^d					
Food and kindred products (311–312)	171	1.9 (1.4)	74	0.7	36.1 (3.4)
Textile mill, apparel, and other finished textile products (313–315)	74	0.8 (0.6)	18	0.2	25.9 (5.7)
Rubber, plastics, and leather products (316, 326)	64	0.7 (0.5)	24	0.3	48.0 (9.2)
Lumber and wood products, including furniture (321, 337)	84	1.0 (0.8)	42	0.6	55.4 (2.5)
Paper products, printing, publishing, and allied industries (322–323)	129	2.0 (1.5)	45	0.9	43.9 (6.3)
Chemicals, petroleum, and coal products (324–325)	69	1.2 (1.0)	15	0.3	22.2 (5.7)
Metal industries (331–332)	107	1.6 (1.2)	51	0.7	44.5 (5.5)
Machinery, except electrical (333)	111	2.1 (1.6)	25	0.5	22.3 (4.4)
Electrical machinery, equipment, and supplies (334–335)	91	1.7 (1.3)	16	0.4	21.5 (3.4)
Transportation equipment (336)	149	2.5 (1.9)	64	0.9	37.8 (4.9)
Miscellaneous (339)	98	1.2 (1.0)	26	0.3	26.9 (3.7)
Wholesale trade (42)	241	4.0 (3.1)	30	0.6	14.1 (2.9)
Retail trade (44–45)	1,940	22.1 (17.0)	152	2.1	9.5 (0.9)
Transportation and warehousing (48–49)	338	5.1 (3.9)	77	1.3	26.1 (4.1)
Finance, insurance, and real estate (51–53)	1,167	18.7 (14.4)	72	1.1	6.0 (0.8)
Professional, scientific, and technical services (54)	389	6.8 (5.2)	19	0.4	5.6 (1.9)
Educational services (61)	633	9.7 (7.5)	47	0.8	8.2 (1.4)
Health care and social services (62)	1,122	16.2 (12.4)	40	0.6	3.5 (0.6)
Arts, entertainment, and recreation (71)	197	2.5 (1.9)	43	0.5	21.5 (3.7)
Accommodation and food service (72)	150	1.9 (1.5)	11	0.1	7.4 (1.9)
Repair and maintenance (811)	145	2.0 (1.5)	55	0.9	45.1 (5.7)
Personal service (812)	143	1.8 (1.4)	11	0.1	7.0 (1.9)
Private households (814)	99	1.1 (0.9)	3	0.1	12.3 (5.7)
Public administration (92)	296	5.0 (3.8)	34	0.6	12.8 (1.9)
All other and not specified	38	0.4 (0.3)	4	0.1	15.5 (6.1)
Total	9,275	130.3 (100.0)	1,462	22.4	17.2 (0.7)

SE, standard error.

^aEstimated number of US workers in millions.

^bNumber of respondents who reported hazardous workplace exposure in sample.

^cEstimated number of US workers who are exposed to hazardous workplace noise in millions.

^dIn all manufacturing sub-sectors combined, the number of noise-exposed workers is 5.7 million, and the prevalence of workplace noise exposure is 36.8%.

Industry

Among workers with hazardous workplace noise at their current job, the proportion who reported non-use of HPDs was highest for healthcare and social services (74%) followed by educational services (56%), other services (55%), and finance, insurance, and real estate (54%) (Table IV, Fig. 1). The construction industry had the greatest number of noise-exposed workers who reported non-use of HPDs (estimated

number of noise-exposed workers who do not use HPDs = 1,409,000), followed by manufacturing (1,364,000) and retail trade (1,080,000 workers). The adjusted RR for non-use of HPDs was highest for health care and social services (RR = 5.2, 95% CI: 2.4–11.4), followed by educational services (RR = 4.1, 95% CI: 1.9–9.0). The figure shows that non-use of HPDs among noise-exposed workers is often inversely related to the prevalence of hazardous workplace in the industry as a whole.

Industry sector, NAIGS [2002]	Occupation group with high exposure prevalence	Weighted prevalence (%) (SE)	Estimated no. of exposed workers ^a	Occupation group with largest numbers of workers exposed	Weighted prevalence (%) (SE)	Estimated no. of exposed workers
Agriculture (11)	1. Related agricultural, forestry, and fishing occupations ^d	59.4 (4.8)	778.2	1. Related agricultural, forestry, and fishing occupations ^d	59.4 (4.8)	778.2
	Farm operators, managers, and supervisors	42.5 (8.3)	319.2	Farm operators, managers, and supervisors	42.5 (8.3)	319.2
	3. Farm and nursery workers	33.6 (12.7)	309.8	3. Farm and nursery workers	33.6 (12.7)	309.8
Mining ^b (21)	1. Extractive and precision production occupations	77.2 (13.4)	187.5	1. Extractive and precision production occupations	77.2 (13.4)	187.5
Construction (23)	1. Fabricator, assemblers, inspectors, and samplers	76.7 (13.4)	172.2	1. Construction trades	45.0 (3.2)	2626.0
	2. Other transportation and material moving occupations ^c	66.2 (8.6)	373.4	2. Executive, administration, and managers	56.3 (8.9)	551.6
	3. Executive, administration, and managers	56.3 (8.9)	551.6	3. Other transportation and material moving occupations ^c	66.2 (8.6)	373.5
Manufacturing (31–33)	1. Vehicle and mobile equipment mechanics and repairers	82.3 (16.0)	122.7	1. Machine operators, assorted materials	60.6 (6.6)	1,384.3
	2. Construction trades	73.3 (9.3)	226.5	 Extractive and precision production occupations 	58.8 (6.0)	1,305.4
	 Machine operators, assorted materials 	60.6 (6.6)	1,384.3	 Fabricator, assemblers, inspectors, and samplers 	42.3 (5.6)	806.1
Wholesale and retail trade (42 and 44–45)	1. Machine operators, assorted materials	72.0(18.8)	56.2	1. Miscellaneous administrative support occupations	15.4 (3.1)	319.8
	2. Vehicle and mobile equipment mechanics and repairers	61.2 (13.5)	231.3	 Supervisors and proprietors, sales occupations 	9.1 (3.2)	277.4
	3. Other transportation and material moving occupations ^c	47.7 (13.2)	104.9	3. Waiters and waitresses	12.7 (3.9)	259.7

(Continued)

TABLE III. TopThree Occupation Groups With Highest Prevalence and Largest Number of Workers Exposed to Hazardous Workplace Noise by Industry Sector Group—NHANES Subjects Aged 16 or Older, United States, 1999–2004

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Industry sector, NAICS 2002	Occupation group with high exposure prevalence	Weighted prevalence SE	Estimated no. of exposed workers ^a	Occupation group with largest numbers of workers exposed	Weighted prevalence SE	Estimated no. of exposed workers
Transportation, warehousing and utilities	1. Construction trades	75.8 (9.0)	325.9	1. Motor vehicle operators	17.8 (3.8)	368.3
(48-49 and 22)	2. Other transportation and	72.9 (15.2)	205.8	2. Construction trades	75.8 (9.0)	325.9
	internation occupations 3. Technicians and related support occupations	69.0 (17.2)	161.7	3. Other transportation and material moving occupations ^c	72.9 (15.2)	205.8
Health care and social assistance (62)	1. Engineers, architects, and scientists	16.2 (15.1)	23.0	 Technicians and related support occupations 	4.6 (3.9)	75.5
	2. Management-related occupations	10.1 (8.2)	37.6	2. Executive, administration,	6.3 (3.2)	70.6
	3. Teachers	8.7 (8.3)	36.4	and managers 3. Health diagnosing, assessing, and treating occupations	1.2 (0.7)	44.6
Services (51–56, 61, 71–72, 81, and 92)	 Fabricator, assemblers, inspectors, and samplers 	69.9 (13.2)	211.0	1. Vehicle and mobile equipment mechanics and repairers	58.9 (7.9)	506.4
	 Vehicle and mobile equipment mechanics and repairers 	58.9 (7.9)	506.4	2. Other mechanics and repairers	33.2 (8.1)	418.4
	3. Construction trades	49.5 (11.3)	225.9	3.Teachers	8.6 (2.1)	364.5

^{of}Estimated number of workers who are exposed to hazardous workplace noise (in thousands). ^bAll other occupations in the mining industry have less than seven respondents.

^oOther transportation and material moving occupations include locomotive operators, sailors, marine engineers, operating engineers, longshore equipment, crane, and tower operators, excavating and loading machine operators, industrial truck and tractor equipment operators, etc.

^dRelated agricultural, forestry, and fishing occupations include "supervisors, related agricultural occupations," "groundskeepers and gardeners, except farm," "animal caretakers, except farm," "graders and sorters, agricultural products," "inspectors, except farm," "supervisors, forestry, and logging workers," "forestry workers, except logging," "timber cutting and logging occupations," "fishers," and "hunters and trappers."

TABLE IV. Estimated Proportion (%) and Rate Ratios of Workers Not Wearing HPDs in Hazardous Workplace Noise by Industrial Sectors and Other Characteristics, NHANES Subjects Aged 16 or Older, United States, 1999–2004 (n = 1,458)

	Noise exposed in sample	Non-use of HPDs in sample	Weighted number of non-users of HPDs ^a	Weighted proportion of non-use of HPDs (%)/(SE)	Adjusted rate ratio (95% CI) ^b
Total	1,458	530	7,674	34.3 (1.8)	
Sex					
Male	1,158	390	5,737	31.1 (2.0)	1.00
Female	300	140	1,937	49.3 (4.8)	1.29 (0.96–1.73)
Race/ethnicity				. ,	. ,
Non-Hispanic white	711	261	5,664	33.7 (2.2)	1.00
Mexican American and other Hispanic	467	166	1,084	35.7 (3.4)	1.06 (0.81–1.38)
Other race—including multiracial	43	15	263	31.9 (3.0)	1.06 (0.66–1.71)
Non-Hispanic black	237	88	664	37.9 (3.6)	1.06 (0.81–1.37)
Age (years)	201				
16–24	324	141	1,266	40.0 (4.2)	1.17 (0.86–1.59)
25–34	313	109	1,795	33.3 (2.6)	1.04 (0.78–1.38)
35-44	359	131	2,223	33.9 (3.2)	1.02 (0.79–1.33)
45–54	291	89	1,674	31.2 (3.4)	1.00
55+	171	60	716	37.5 (5.4)	1.11 (0.83–1.48)
Education		00	110	07.0 (0.1)	1.11 (0.00 1.10)
16 years or more	517	177	3,107	31.6 (2.6)	1.00
Less than 16 years	941	353	4,567	36.3 (2.9)	1.28 (1.03–1.61)
Industry sector [NAICS, 2002]	541	333	4,507	50.5 (Z.9)	1.20(1.03-1.01)
Agriculture, forestry, and fishing (11)	122	44	408	26.6 (5.1)	1.90 (0.88–4.12)
Mining (21)	30	5	76	12.9 (4.3)	Ref.
	30 35	5 7	134	12.9 (4.3)	1.63 (0.57–4.71)
Utilities (22)	277	98	1,409		
Construction (23) Manufacturing (31–33) ^c	211	90	1,409	31.1 (3.1)	2.38 (1.16–4.87)
	74	C	00	10.0 (6.1)	0.00 (0.07 0.04)
Food and kindred products (311–312)	74	6	89	13.3 (6.1)	0.88 (0.27–2.84)
Textile mill, apparel, and other finished textile products (313–315)	18	5	63	30.7 (13.9)	1.95 (0.68–5.53)
Rubber, plastics, and leather products (316, 326)	24	7	83	25.1 (11.0)	1.88 (0.61–5.79)
Lumber and wood products, including furniture (321, 337)	42	10	99	17.6 (7.3)	1.30 (0.49–3.48)
Paper products, printing, publishing, and allied industries (322–323)	45	10	175	19.9 (7.0)	1.45 (0.62–3.38)
Chemicals, petroleum, and coal products (324–325)	15	4	75	27.3 (15.6)	2.16 (0.60–7.72)
Metal industries (331–332)	51	12	96	13.5 (5.0)	0.96 (0.36–2.58)
Machinery, except electrical (333)	25	8	148	32.3 (9.1)	2.47 (1.00–6.07)
Electrical machinery, equipment, and supplies (334–335)	16	6	145	38.7 (14.4)	2.93 (1.03-8.35)
Transportation equipment (336)	64	17	267	28.4 (6.6)	2.16 (0.96-4.85)
Miscellaneous (339)	26	8	125	37.7 (11.6)	2.68 (1.02–7.00)
Wholesale trade (42)	30	16	264	47.2 (13.1)	3.34 (1.37–8.17)
Retail trade (44–45)	152	82	1,080	51.5 (7.4)	3.63 (1.75–7.52)
Transportation and warehousing (48-49)	77	23	440	33.3 (8.0)	2.57 (1.13–5.81)
Finance, insurance, and real estate (51–53)	72	39	608	53.9 (7.2)	4.15 (1.96–8.75)
Professional, scientific, and technical services (54)	19	8	140	36.5 (15.2)	2.86 (0.89–9.20)
Educational services (61)	47	26	443	55.5 (8.6)	4.12 (1.89–8.96)
Health care and social services (62)	40	27	415	73.7 (8.1)	5.19 (2.37–11.40)
Arts, entertainment, and recreation (71)	43	16	143	26.3 (8.6)	1.88 (0.66–5.38)
Repair and maintenance (811)	55	25	389	42.9 (6.3)	3.30 (1.53–7.11)
Other services (72, 81)	25	14	220	54.5 (15.4)	3.34 (1.35–8.28)
Public administration (92)	34	7	143	22.3 (6.5)	1.78 (0.72–4.39)

^aEstimated population who reported not wearing HPDs in their current job (in thousands).

^bRate ratios and the 95% CIs (confidence interval) were adjusted for all other variables.

^cIn all manufacturing sub-sectors combined, the number of noise-exposed workers who never wear HPDs in their current job is 1.36 million, the proportion of non-HPD usage is 23.8%, and the rate ratio is 1.73 (95%CI: 0.88, 3.40).

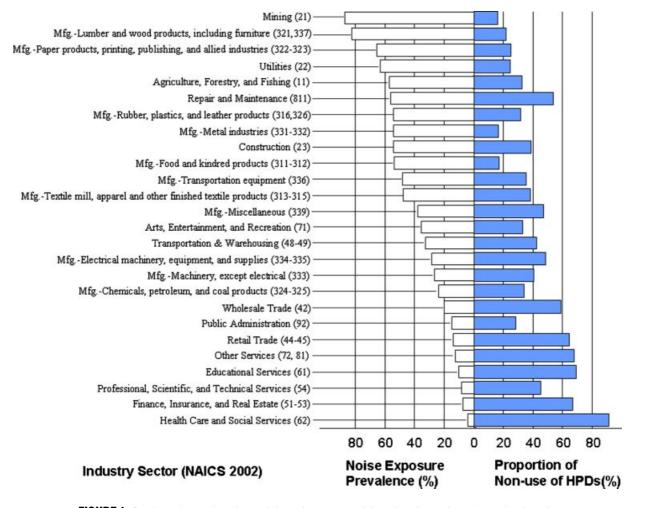


FIGURE 1. Prevalence of current hazardous workplace noise exposure and the estimated proportions of exposed workers who reported non-use of HPDs by industry category—NHANES, United States, 1999–2004. [Color figure can be viewed in the online issue, which is available at www.interscience.wiley.com.]

Occupation

For both the high and low noise prevalence industry groups, Table V shows occupations with a proportion of workers who reported non-use of HPDs exceeding the national average of 34%. Overall, noise-exposed workers employed in industries with high noise prevalence were less likely to report non-use of HPDs (28%) than noise-exposed workers employed in industries with low noise prevalence (46%).

In the high noise prevalence industry group, cleaning and building service occupations showed the highest proportion (63%) of workers who reported non-use of HPDs. Of the low noise prevalence industry group, personal service occupations showed the highest proportion (80%) of workers who reported non-use of HPDs when exposed to hazardous workplace noise, followed by textile, apparel, and furnishing machine operators (78%), and technicians and related support occupations (71%). It is notable that there were several noise-exposed white collar occupations with high proportions of workers who reported non-use of HPDs, such as: supervisors and proprietors, sales occupations (52%); teachers (51%); and executive, administrators, and managers (46%). Noise-exposed cooks (66%) and waiters and waitresses (41%) also commonly reported non-use of HPDs.

DISCUSSION

In the absence of a national hazard surveillance system for tracking workplace noise exposure that provides comprehensive and quantitative data on noise exposure levels, selfreported estimates of workplace noise exposure could be very useful in setting priorities for research and prevention efforts. To our knowledge, this is the first study to provide nationally representative estimates of the prevalence of workplace noise exposure by industry since 1981. Our report also provides estimates of the extent of the problem of lack of usage of HPDs among workers exposed to hazardous workplace noise. **TABLE V.** Occupation Groups Whose Proportion of Workers Who Reported Non-Use of HPDs in Their Current Job Was Higher Than the National Average (34%) by Industry Risk Group—NHANES Subjects Aged 16 or Older, United States, 1999–2004

	Occupation group	Noise exposed in sample	Non-use of HPDs in sample	Weighted number of non-use of HPDs ^a	Weighted proportion of non-use of HPDs (%)/(SE)
High noise prevalence industries ^b	Cleaning and building service occupations	8	3	41	63.1 (24.3)
•	Miscellaneous administrative support occupations	10	4	79	55.0 (17.1)
	Laborers, except construction	7	3	48	53.9 (18.0)
	Motor vehicle operators	27	13	215	50.1 (12.3)
	Other helpers, equipment cleaners, hand packagers, and laborers	26	7	97	40.9 (16.3)
	Construction laborers	35	14	119	38.2 (10.1)
	Subtotal ^d	961	288	4,086	28.0 (1.8)
Low noise prevalence industries ^c	Personal service occupations	18	12	103	80.0 (9.5)
	Textile, apparel, and furnishing machine operators	11	6	78	77.9 (12.8)
	Technicians and related support occupations	13	10	210	71.2 (13.6)
	Motor vehicle operators	16	9	157	67.9 (12.8)
	Cooks	11	8	79	65.6 (17.2)
	Cleaning and building service occupations	26	16	212	56.6 (12.5)
	Miscellaneous food preparation and service occupations	26	16	195	56.1 (12.7)
	Vehicle and mobile equipment mechanics and repairers	17	10	142	54.8 (15.1)
	Fabricators, assemblers, inspectors, and samplers	10	6	79	53.4 (21.2)
	Supervisors and proprietors, sales occupations	16	10	169	52.1 (16.1)
	Freight, stock, and material movers	12	7	71	52.0 (19.5)
	Sales workers, retail and personal services	28	15	124	51.7 (12.8)
	Teachers	20	11	203	50.6 (12.3)
	Other transportation and material moving occupations	9	6	83	49.8 (20.1)
	Executive, administrators, and managers	35	16	290	45.5 (8.8)
	Miscellaneous administrative support occupations	22	12	105	41.7 (12.5)
	Extractive and precision production occupations	13	5	129	41.2 (15.2)
	Waiters and waitresses	15	7	133	40.8 (14.4)
	Construction trades	27	12	188	37.3 (11.7)
	Protective service occupations	24	7	132	37.0 (11.1)
	Subtotal ^d	497	242	3,588	46.1 (3.5)

^aEstimated number of workers who are not wearing HPDs in their current job (in thousands).

^bHigh noise prevalence industries include agriculture, mining, construction, manufacturing, and transportation.

^cLow noise prevalence industries include all other industries. Military and unknown industry are excluded from the analysis.

^dThe subtorals include all eligible workers in each industry group, and not just those eligible workers whose occupation group had a non-HPD use proportion that exceeded the national average.

Our analysis showed that nearly one of six US workers (17%) is exposed to workplace noise that is loud enough that they had to raise their voice to be heard. It is known that the need to raise one's voice usually occurs when the ambient noise level is above 85 dbA [Ahmed et al., 2004]. We also found that one of three US workers exposed to such noise also reported nonuse of HPDs (34%). The findings indicate that occupational exposure to noise is still a widespread problem that calls for renewed efforts to institute effective occupational hearing loss prevention programs to reduce workplace noise exposures. Occupational hearing loss prevention programs should focus not only on reducing noise exposure but also on increasing the proper use of HPDs where engineering control of noise is unfeasible. Increasing proper use of HPDs may require more effective training, an enhanced workplace safety climate/ culture, and ready availability of comfortable HPDs designed to permit appropriate communication.

Workplace Noise Exposure

Our estimate of the proportion of workers exposed to hazardous noise exposure was similar to the proportion estimated by the NOES. NOES was conducted by NIOSH from 1981 to 1983 on a probability sample of approximately 5,000 workplaces across the US. This study estimated that 16.9% of workers were exposed to workplace noise at or above 85 dBA [Davis and Sieber, 2002]. However, the findings from the NOES must be interpreted cautiously. Many industry sectors were not included in the survey including agricultural production, mining (with the exception of oil and gas extraction), finance, insurance, and real estate, and public administration. We found that some of these excluded sectors had a noise exposure prevalence that exceeded the overall mean prevalence for all workplaces (i.e., agricultural production, and mining), and others were below (i.e., finance, insurance, and real estate, and public administration). NIOSH conducted a similar survey from 1972 to 1974, called the National Occupational Hazard Surveillance (NOHS). This survey estimated that 13.3% of US workers were exposed to noise >85 dBA [CDC, 1988]. In NOHS, the lumber and wood manufacturing industry had the highest proportion of workers exposed to loud noise (54%). In NOES, the proportion of workers exposed to loud noise in this industry was estimated to be 41.3%. In our study, the proportion was 55.4%, and similar to the NOHS estimate. All three surveys found that for most manufacturing industries the proportion of workers exposed to loud noise was greater than the prevalence of loud noise exposure among all workers combined. It is notable that the prevalence of workplace noise exposure in the construction industry was lower in the NOHS (29.1%) and the NOES (17.5%), whereas we estimated 45.4% of construction workers were exposed to workplace noise. However, our findings with respect to construction are consistent with another recent investigation. The number of US construction workers exposed to potentially hazardous levels of noise (greater than 90 dB) has previously been estimated to be about 4.7 millions [Hattis, 1998]. This is similar to the approximately 4.5 million construction workers whom we estimate to be exposed to workplace noise loud enough to require a raised voice to be heard. Even though NOHS and NOES data are not completely comparable to NHANES selfreport data, it is possible that the prevalence of noise exposure among construction workers has increased during the past two decades due to the increased use of mechanized heavy construction equipment and tools.

We found in our study that workers in agriculture, forestry, and fishing industry had a high prevalence of exposure to hazardous workplace noise (43.3%). Farm operators and managers have high noise exposures from operating or working in proximity to farm equipment (e.g., 91 dB for tractors) [Beckett et al., 2000], and working in or around animal confinement facilities (e.g., 87 dB for sheep farming and 90 dB in swine confinement facilities) [McBride et al., 2003; Humann et al., 2005]. Some data are available on noise exposures aboard fishing vessels. One recent study of two American commercial fishing vessels found that nearly all workers were exposed to high levels of noise that exceed the exposure limits (90 dBA) specified by OSHA, but dropped to 50% of workers when HPD use was taken into account [Neitzel et al., 2006]. Considering the high prevalence of noise exposure among workers in these industries, interventions to prevent hearing loss should be developed to address the unique needs of the agriculture, fishing, and forestry industry sectors.

Many of the same industries and occupations found to have a high prevalence of hazardous noise exposure were also found in a previous study to have a high prevalence of hearing difficulty [Tak and Calvert, 2008]. Tak and Calvert [2008] examined data from the National Health Interview Survey for the years 1997–2003, in which the prevalence of self-reported hearing difficulty among the US working population was estimated to be 11.4%. An elevated prevalence of hearing difficulty was found in several industries, including: mining; manufacturing; construction; agriculture; forestry and fishing; railroads, utilities; trucking service and warehousing; and repair services. Interestingly, although a high rate of hazardous noise exposure was found in the arts, entertainment, and recreation industry (21.5%), the rate of hearing difficulty in that industry was relatively low (8.8%).

Our study found that the mining industry has the highest prevalence of hazardous workplace noise exposure among all industrial sectors (76%). Although few miners reported non-use of HPDs, a previous study found that miners have a very high prevalence of hearing difficulty (24%) [Tak and Calvert, 2008], suggesting that further efforts are needed to protect workers' hearing in this industry. Transportation and material moving occupations (other than motor vehicle operators) in the transportation, warehousing, and utilities industry showed the second highest prevalence of noise exposure. Although this occupational group is broad and includes many different occupations, the result supports the findings of a previous study. Tak and Calvert [2008] reported that operators in the railroad industry had the second highest prevalence of hearing difficulty (36%) compared to all other occupation-industry pairs. Noise exposures and hearing loss among rail yard and railway workers have been long understudied. Our results further justify the need to both confirm the magnitude of noise exposure and prevent hearing loss in the transportation industry, and in railroads in particular. The repair and maintenance service industry is also at high risk of workplace noise exposure. To our knowledge, there is no study specifically addressing noise exposure levels among workers employed in this industry. Note that this industry does not include all establishments that do repair and maintenance. For example, a large amount of repair is done by establishments in the manufacturing, construction, and transportation sectors. Mechanics and repairers are also captured as an occupation category (i.e., vehicle and mobile equipment mechanics and repairers). This occupation was often found to have among the highest prevalence of hazardous workplace noise exposure (Table III). Tak and Calvert [2008] reported that mechanics and repairers employed in certain industries (e.g., manufacturing, transportation and communication, and public administration) had among the highest risk of self-reported hearing difficulty compared to workers employed in the finance, insurance, and real estate industries. Further surveillance and intervention efforts should be focused on this industry and occupational group of workers.

Non-Use of Hearing Protective Devices

The most effective way to prevent NIHL is to remove the hazardous noise from the workplace or to remove the worker from the hazardous noise. Implementation of engineering and administrative controls of noise represents a top occupational health and safety priority and should be fully utilized to reduce hazardous noise exposures [NIOSH, 1996, 1998]. HPDs can be an important temporary tool to reduce noise exposures until effective engineering or administrative controls are instituted. However, the high proportion of workers reporting hazardous workplace noise exposure suggests that engineering noise controls have not been optimally implemented in US workplaces. Currently, HPDs all too often represent the last resort against hazardous noise. In these unfortunate situations, proper use of HPDs should be promoted through more effective training, an enhanced workplace safety climate/culture, and ready availability of comfortable HPDs designed to permit appropriate communication.

Regrettably, we found that workers all too often are not using HPDs when exposed to hazardous noise. Several explanations have been proposed for non-use of HPDs. These include lack of knowledge on the effectiveness of HPDs to reduce noise exposure [Melamed et al., 1996; McCullagh et al., 2002], lack of self-efficacy on HPD usage (i.e., lack of confidence in their ability to correctly use HPDs) [Lusk et al., 1999], concern that HPDs may impair ability to communicate with supervisors and co-workers [Morata et al., 2001; McCullagh et al., 2002], discomfort [Morata et al., 2005], and lack of availability of HPDs [Reilly et al., 1998]. Recent NIOSH data demonstrated that barriers to HPDs may largely be classified into five categories. These are referred to as the "5 Cs": Comfort, Convenience, Cost, Communication (which includes the ability to hear all important sounds, not just speech), and Climate, that is, the safety culture/climate [Stephenson, 2009]. Stephenson [2009] concluded that failure to identify and address the specific barriers present in a given workplace will diminish the effectiveness of any HPD education program. Furthermore, a recent Cochrane review provided only limited evidence of the effectiveness of interventions to promote the wearing of HPDs [RP El Dib et al., 2006]. The authors suggested that more research is needed to identify effective methods to enhance the use of HPDs, especially in workplaces where the prevalence of HPD usage is already relatively high.

While the results of this study regarding self-report of non-HPD usage cannot be generalized to estimate the proportion of workers who use HPD consistently and correctly, our findings provide useful baseline information regarding the proportion of non-HPD usage by industry sector and occupation category. Since the present study estimated the proportion of non-HPD usage among those exposed to hazardous noise, unknown is the proportion of workers who use HPDs appropriately. Therefore, the actual number of workers who are not properly protected by HPDs could be much higher than the estimates produced by our study.

We found that non-use of HPDs among noise-exposed workers is often inversely related to the prevalence of hazardous workplace noise exposure in the industry as a whole. For example, several industries with a relatively low prevalence of workplace noise exposure (e.g., retail trade, healthcare and social services, and educational services) had high rates of non-use of HPDs among their noise-exposed workers (Fig. 1). HPD information for the occupations found in these low-risk/noise prevalence industries is available in Table V. Some of the occupations in these low-risk industries are generally known to be at risk of occupational hearing loss, such as machine operators, motor vehicle operators, and mechanics and repairers [Jayjock and Levin, 1984; Sulkowski et al., 1999; Hong, 2005]. These traditionally high-risk occupations can be targeted by hearing loss prevention programs within each of these low noise prevalence industries. However, other occupations are not often thought of as having high workplace noise exposure (such "non-traditional" occupations include cooks, cleaning workers, sales workers, teachers, managers). We found that noise-exposed workers in these service occupations often had a high rate of non-HPD usage. To the best of our knowledge, no noise or HPD research has been conducted on workers in such occupations in lowrisk industries, such as retail, healthcare, information, and educational services. NOES data from 1981 to 1983 also support our findings. The use of HPDs among noise-exposed workers was lowest in health services (98%), personal services (99%), communication (>99%), wholesale trade nondurable goods (>99%), whereas their noise exposure prevalence was lower than most other industries [Davis and Sieber, 2002].

The finding that the prevalence of hearing difficulty among many of these non-traditional noise-exposed occupations is relatively low [Tak and Calvert, 2008] suggests that the noise exposures may be of short duration and/or of low intensity. More research is needed on these vulnerable occupation groups within these low noise prevalence industries to confirm our noise exposure findings and to provide information for the hearing loss prevention programs that serve these noise-exposed workers.

In contrast, a previous study found that aluminum industry workers with higher workplace noise exposures had less hearing loss than co-workers in less noisy areas [Rabinowitz et al., 2007]. The authors suggested that this finding could be due to the increased use of HPDs by workers with higher workplace noise exposures. In other words, where higher noise exposures are present employers may strictly enforce HPD usage and irritation from the noise may motivate workers to wear HPDs, compared to workers working in areas with lower, less-irritating noise exposure.

Other studies on HPD usage have been conducted among workers in a limited number of industries, including agriculture [Carpenter et al., 2002; McCullagh et al., 2002], manufacturing [Lusk et al., 1995, 2003], construction [Lusk et al., 1999; Hong, 2005; Neitzel and Seixas, 2005], and firing ranges [Murphy and Tubbs, 2007]. These studies focused on the effectiveness of HPDs or the factors associated with the use of HPDs. Even though a few of them reported the proportions of non-use of HPDs among exposed workers such as 56% among farmers [McCullagh et al., 2002], 10% among plant workers [Lusk et al., 1995], and 14% among construction workers [Neitzel and Seixas, 2005], participants of these studies are likely not representative for either their industry or their occupation. As such, these findings cannot be generalized to the entire nation.

In contrast to a previous study [Lusk et al., 1997], we found that women workers are less likely to wear HPDs than male workers after controlling for other factors including industry. Our study subjects are a representative sample of US workers and therefore, include many other non-industrial workers, such as cashers, waitresses/waiters, social workers, etc. Perhaps, in these non-industrial workers, women are much less likely to wear HPDs, which may have led to a significant difference between male and female workers in the combined multiple regression analysis.

Limitations

Our study has several limitations. First, workplace noise exposure data in this report are crude self-reported assessments and were not validated with noise surveys. Errors might arise due to the potential inaccuracy of self-report. In a study of manufacturing workers, analysis of perceived and measured noise exposure demonstrated relatively low sensitivity of a one-item self-report of noise exposure (noise loud enough to require a raised voice to be heard); 68% of workers correctly self-reported exposures to noise levels found to be in excess of 85 dB [Ahmed et al., 2004]. Therefore, prevalence of workplace noise exposure in this study may have been underestimated due to low sensitivity of the question used to define hazardous workplace noise exposure. However, it is also possible that the prevalence of hazardous workplace noise exposure may have been overestimated since the question used in this survey does not reveal the duration of exposure (i.e., daily hours of noise exposure). Second, the question used to determine hazardous noise exposure prevalence referred to the worker's inability to communicate, implying a continuous noise. Thus, this finding probably cannot be extended to that of a work environment consisting mainly of impulsive noise, such as gun shots or intermittent noise. Third, our crude assessment cannot detect historical reductions in noise exposures that still exceed 85 dB. For example, the present study cannot detect decreases in noise from 95 to 90 dB which while significant, would continue to be too loud for comfortable communication. As such, although a comparison of NOES data with ours suggests that the prevalence of hazardous noise exposure was unchanged or increased from the early 1980s to the present, it is possible that reductions in noise exposure could have occurred.

RECOMMENDATIONS AND CONCLUSIONS

NIOSH [1998] has recommended a national framework for the prevention of occupational hearing loss. NIOSH recommends that hearing loss prevention programs be implemented for all workers whose unprotected 8-hr TWA exposures (i.e., exposures incurred without the use of hearing protectors) equal or exceed 85 dBA and that the programs include at least the following components [NIOSH, 1998]: (1) initial and annual audits of procedures, (2) assessment of noise exposures, (3) engineering or administrative control of noise exposures, (4) audiometric evaluation and monitoring of workers' hearing, (5) use of hearing protectors for exposures equal to or greater than 85 dBA, regardless of exposure duration, (6) education and motivation of workers, (7) record keeping, and (8) program evaluation for effectiveness. Our findings suggest that workers in some industries are exposed to high noise levels and this strengthens the need for effective workplace-based hearing loss prevention programs. Furthermore, surveillance systems to track occupational noise exposure and NIHL in an ongoing and systematic manner should be established at the federal and state level.

In conclusion, the present analysis of NHANES data showed that workers in certain industries and occupations are at an increased risk of hazardous workplace noise exposure. Some workers with high noise exposures are employed in industries whose overall noise exposure is perceived as low. Such workers could also benefit from more targeted training programs focusing on the hazards of noise exposure and the efficacy of HPDs. Our findings strengthen the arguments for both more effective reduction/prevention of workplace noise exposure and more targeted hearing loss prevention programs that are specific to the characteristics of these industries and occupation groups.

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